

**LA CROSSE COUNTY BOARD OF SUPERVISORS PLANNING MEETING
PROCEEDINGS; MONDAY, FEBRUARY 21, 2011**

The La Crosse County Board of Supervisors Planning Meeting was held on Monday, February 21, 2011 in the Administrative Center, Room B410. The County Clerk, Ginny Dankmeyer, took attendance. 25 supervisors were present when Chair Doyle called the meeting to order at 6:00 P.M. and those otherwise present, excused or absent are noted in the roll call detail:

District Name	Attendance
1 Richmond, Andrea	Excused
2 Geary, Ralph	Present
3 Feehan, Bill	Present
4 Johnson, Jai	Excused
5 Konkell, Bradley	Present
6 Billings, Jill	Present
7 Plesha, Roger	Excused
8 Freedland, Maureen	Present at 6:03 PM
9 Hampson, Sharon	Present
10 Wood, Margaret	Present
11 Kader, Audrey	Excused
12 Flood, Bridget	Present
13 Brockmiller, Bill	Present
14 Medinger, John	Present
15 Mach, Beverly	Present
16 Sebranek, Gerald	Present
17 Meyer, Donald	Present
18 Johnson, Tara	Present
19 Keil, Robert	Excused
20 Bina, Donald	Present
21 Manthei, Dennis	Present
22 Ebert, Ray	Present
23 Gamroth, Tammy	Present
24 Pfaff, Leon	Present
25 Schroeder, Jeffrey	Excused
26 Burke, Vicki	Present
27 Pedretti, Marilyn	Present
28 Doyle, Steve	Present
29 Kruse, Monica	Present
30 Spiker, Charles	Excused
31 Ferries, Dan	Present, Excused at 7:42 PM
32 Benrud, Arlene	Present
33 Berns, Jim	Present at 6:05 PM
34 Wehrs, Tina	Present
35 Bilskemper, Joe	Excused

PLEDGE OF ALLEGIANCE

COMMUNICATIONS AND ANNOUNCEMENTS:

County Board Chair Report - Steve Doyle

- Report by Criminal Justice Management Council
 - Chair Doyle stated that this is a presentation that members have been presenting at various organizations. He wanted to have this report tonight as a lead up to the Town Hall meeting on March 3, 2011. It will help the community understand where we are coming from, realizing that we are trying to control our fate instead of letting things happen and reacting to them. This is very much a proactive approach to criminal justice and we are model for not just Wisconsin but the entire Midwest. Jane Klekamp and Keith Belzer will be presenting tonight.
 - When Keith Belzer was on the County Board at one time, there was a retreat at one point where it was discussed that there is a lot of people in community who don't know what Criminal Justice Management Council (CJMC) is or what it does. They started a PR committee to talk about what the council is and what it really does. A lot of tax dollars goes to the Criminal Justice System whether at County, State or Federal level. We owe it to the taxpayers and the users of the system to tell what our philosophy is. This presentation is designed specifically for community members who are not involved in the system on what it is, what the philosophy is and how philosophy is being implemented. Mike Desmond and Troy Harcey have also worked a lot on this presentation.
 - What is the Criminal Justice Management Council (CJMC), Principles of Evidence Based Practices for correctional clients, and implementation of evidence based practices in La Crosse County. In 1965 there was 15-20 inmates per day; in 1980's we rented 10 rooms at the Ivy Motel for work release; in 1987 we added 54 beds for work release in the administration building; by 1992 we had increased to 160 inmates per day which led to overcrowding; and 1992 a consultant was brought in and predicted we would need a 400 bed jail by 2010. We developed a Sentencing Strategies Committee in 1993 which was the precursor to the CJMC. Seven members were on the committee. People from both sides of the aisle to look at what is best for the County. \$36million for jail is too much and would never be able to afford. Reduce crime and reduce cost with the reducing crime being more effective when you reduce cost. Three recommendations came from the committee: 1. build a smaller jail 2. develop smart alternatives to incarceration and 3. decrease crime through effective programming. Need to do number two and three in order to build a smaller jail. In 1995 Justice Sanctions was created to implement those programs identified by the committee as crime reducing and cost effective. Jane Klekamp was hired and brought in to develop programming to alternatives to incarceration that would be cost effective but still create a safe community. A new law enforcement center and jail was opened in 1997. There was no focus on other programs. Opened new jail with 172 secure beds, receiving area, medical cells at a cost of \$20 million. By the time the doors opened, average daily jail population was 194. Two years later the Sheriff asked for a jail addition. This time the CJMC was formed. Mission statement of the committee is to implement to design and develop a comprehensive criminal justice system that ensures a just, coordinated, and accountable system of services on behalf of the citizens of La Crosse County. Members of CJMC included Judiciary, Sheriff, Local Police Department, District Attorney, Probation and Parole, Victim Services, Mental Health Representative, Public Defender, Director of Human Services, County Board members and seven Citizen members. CJMC requested time to research and make recommendations regarding community safety and cost reduction. One thing we ask community members when we talk to them is

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how many want to see someone punished versus someone changing his or her behavior? If we change the way someone thinks and the way they act it will make everyone safer. Jail does not deter crime for a couple of reasons: 1. For jail or prison to be a deterrent, it has to be swift and it has to be certain. In China, if you are accused today, you are arrested today, the trial is in 2-3 weeks. Most likely you will confess, if not, trial in front of 3 judge tribunal and they decide if you are guilty or not. If you are guilty, you are shot the next day and family receives bill for cost of bullet. There is no due process. But you know the outcome is swift and certain. Putting someone in jail will not change them, when they get out, they will commit the same crime. If you put someone in a custodial situation who has treatment issues, addiction or behavioral issues that can be modified for a minimum 8-9 months, give them intense treatment and then release them and keep the same treatment, then that will change behavior. If you put them in jail all you taught them is how not to use drugs while in prison, not how to not use drugs outside of jail. Evidence Based Programs shows that people do not stop behavior through punishment, humiliation, or penitence. Effective correctional interventions includes three things; risk, (someone who shoplifts every day will be high risk to reoffend, on the other hand you just do something terrible one night, not a high risk), need, and responsivity, how motivated are they to change. Eight guiding principles when it comes to criminal justice; 1. Risk/Need Assess Actuarial Risk 2. Enhance Intrinsic Motivation, 3. Target Intervention, 4. Skill Train with Directed Practice, 5. Increase Positive Reinforcement, 6. Engage On-Going Support in Community, 7. Measure Feedback, 8. Measure Relevant Practices. Biggest area to work on with criminal justice clients are their thinking patters; attitude, values and beliefs. If you can get someone to change those, that is 90% of it right there? 2001-2010 CJMC recommendations: Expand electronic monitoring (2001), Implement Drug Treatment Court (2002), Closing the work release facility (2005), Implement an OWI (intoxicated drivers) Treatment Court (2006), Complete a systems assessment – Carey Group (2007), Develop a program designed for women (2008), Incorporate mental health screenings and increase mental health services in the jail (2008), Participate in the Transition from Jail to Community Initiative (2009). 2001 daily jail population average was 297, in 2010 it was 172. In 1997 Justice Sanctions had 11 people, in 2010, 234 strictly from jail reduction programs. In 2009, 11,594 samples tested for drugs, 41,290 test completed and 140,712 alcohol tests per year. Low risk offenders are self correctors. Electronic monitoring is not reducing recidivism but will reduce jail cost. Justice Sanction's budget in 2010 was \$1.9 million and the jail was \$6.3 million. The total bed days used last year for Justice Sanctions was 91,041 versus 66,065 days for the jail. \$20 per day for Justice Sanctions versus \$96 per day for someone in jail. Need to figure out who we are afraid of and who we are mad at. People we are afraid of, we need to lock up. Wisconsin Statute says a judge can only give someone a cash bond if they are a flight risk or dangerous. Justice Sanctions does not decide who gets out, does not have ability to have someone arrested and does not give recommendations on who should be released or not. They supply objective risk assessment that the judge looks at and makes a decision. Justice Sanctions Director Jane Klekamp and Keith Belzer responded to questions from the board.

Administrator Report - Steve O'Malley

PROCLAMATION: FEBRUARY 2011 - PUBLIC HEALTH MONTH

WHEREAS, the La Crosse County Health Department improves the quality of life and health of all 110,000 people in La Crosse County; rich and poor, residents and tourists, young and old; and, **WHEREAS**, the Health Department is made up of 80 full and part time staff from the following professions:

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Community Health Nurse	Nutrition Educator
Clerk	Sanitarian
Community Health Aide	Secretary
Emergency Preparedness Specialist	Social Worker
Epidemiologist	Supervisor
Health Educator	Tobacco Checker
Laboratory Technologist	Vector Control Monitor
Manager	Work Assistant
Medical Record Technician	

WHEREAS, the staff of the La Crosse County Health Department assists County residents to live a long and productive life, free of preventable disease and preventable injury through the following services:

Public information to promote health	TB control
Dental sealants/varnish & health promotion	Tattoo piercing inspections
Home Health nursing & therapy	Indoor air quality investigation
Elderly home visits & Home safety visits	Alcohol related violence prevention
Lead poison & radon prevention, case management & training	Wisconsin Well Women program
Animal bite prevention and animal enforcement	Children with Special Health Care Needs
Tobacco related disease prevention & youth tobacco prevention	Foot care and personal care
Women, Infants & Children Nutrition Program & WIC Farmers Market	Medical equipment/Loan closet
Occupational health/injury prevention, nutrition and physical activity	School vision and hearing screening
Diabetes, Cardiovascular disease, Breast Cancer & Obesity prevention education	Sexually transmitted disease prevention and investigation & HIV counseling & testing
Pregnancy testing, pre-natal care coordination, breastfeeding education and child safety seat program	Child/Adult & Community health assessments & immunizations
Hotel/Lodging inspection, including campgrounds, swimming areas and other recreational areas	Prevention of insect borne disease including lyme, West Nile virus, rabies
Food & water protection through licensing, inspection & testing & food safety education	And a variety of other services

NOW THEREFORE BE IT RESOLVED, that the La Crosse County Board does hereby proclaim the month of February as Public Health Month and urges all residents to join in recognizing the valuable contribution of Health Department staff dedicated to improving the quality of life and health for La Crosse County residents.

Motion by M. Wood/B. Brockmiller to approve passed on a unanimous voice vote with 27 ayes, 8 excused - J. Johnson, A. Kader, R. Keil, R. Plesha, A. Richmond, J. Schroeder, J. Bilskemper and C. Spiker.

- Current State Budget Update
 - There is no movement on either side of the budge repair debate. We continue to be in a situation of not a lot of certainty. The County was able to arrive at agreement with all 7 bargaining groups. Due to the gridlock between the parties we will not know what the state budget is tomorrow. Administrator O'Malley was hoping for guidance and a clearer idea of what the impacts will be on the state budget the new biennium.
 - Budget update and review. 0% increase in operating levy, 2 years in a row. 0% County Board pay (benefits reduced) 2 year term; wages frozen for 2011 budget; 0% change in health & dental premiums; 0% debt strategy, no increase next 3 years 2012-2014. Voluntary unpaid time off by employees to save \$271,000

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with rollup (\$151,000 Union and \$120,000 non-union.) The County continues to maintain one of highest bond rating in state, 5th lowest per capita spending, 5th lowest per capita tax levy, and 15th lowest tax rate of all WI Counties. County government is different than cities and schools because more is spent on direct services and not on people. 55% of entire budget is compensation including wages and benefits. Total operating levy for library and tax levy is only 19% of the budget. If you add sales tax it only rises to 25%. If we do everything we can to control wages and compensation it still only represent 45% of our tax levy. Any amount of cut in compensation like retirement doesn't come back at 100% in levy savings. The path we are recommending as staff and the unions are agreeing to is a 0% in wages, 0% in health and dental, voluntary unpaid time off equals ½% additional savings and most savings would be levy savings from adopted budget. The Budget Repair Bill caps wages at the Consumer Price Index, health premiums to 12% only if in state plan, 50% of WRS contribution equals wage cut of 5.8% except for protective services. Administrator O'Malley noted all 7 bargaining unions are at the meeting tonight including protective services with solidarity and are asking for the same even though they would be exempt. Union agreements provide us with some certainties. Budget Repair Bill has many uncertainties. We know counties and employees are going to have to take a hit. Participation in the WRS is required, participation is not optional. County employees will have to step up and be part of the budget solutions.

RESOLUTION NO. 82-2/11 RE: ADOPTION OF 2011 COLLECTIVE BARGAINING AGREEMENTS FOR THE FOLLOWING UNIONS: AFSCME LOCAL 2484 PROFESSIONAL; PARA PROFESSIONAL & CLERICAL; LAKEVIEW EMPLOYEES; HIGHWAY AND PARKS EMPLOYEES; JAILERS; WPPA SHERIFF'S DEPUTIES; AND TELECOMMUNICATORS.

WHEREAS, La Crosse County has concluded collective bargaining negotiations with Local 2484 Union employees in five units and WPPA Union employees in two units for successor union contracts with each unit covering the year 2011, and; **WHEREAS**, the parties have reached a voluntary tentative agreement on all issues raised through collective bargaining, including a wage freeze. **NOW THEREFORE BE IT RESOLVED**, that the tentative agreements of the parties, a summary of which is attached hereto, for contract changes for year 2011, including across the board wage freeze, be ratified as the changes to the working agreement between La Crosse County Local 2484 Professional; Para Professional & Clerical; Lakeview Employees; Highway and Parks Employees; Jailers; WPPA Sheriff's Deputies; and Telecommunicators, effective as specified in the agreements ratified by the Union. **BE IT FURTHER RESOLVED**, that the County Board Chair, County Administrator and Personnel Director are authorized to sign the Collective Bargaining Agreement as amended upon approval of the Corporation Counsel. **BE IT FURTHER RESOLVED**, that the Personnel and Finance departments are authorized and directed to take such action as is necessary to put said working agreement into effect and carry out the intent of this resolution. **FISCAL NOTE:** The net impact is .6% for WRS or approximately \$154,600 for all units. Funding for this increase has been included in the 2011 budget. The number of employees in the units are approximately **Professional - 121; Para Professional & Clerical - 246; Lakeview Employees - 207; Highway and Parks employees - 59; Jailers - 53; WPPA Sheriff's Deputies - 28; and Telecommunicators - 23.**

Motion by T. Johnson/B. Brockmiller to approve. Personnel Director Robert Taunt further explained the resolution and responded to questions from the Board. Administrator O'Malley responded to questions from the Board. Motion by T. Johnson/V. Burke to amend the Now Therefore Be It Resolved, the third line following the words La Crosse County remove the words and the Local 2484 Para Professional Employees Union and replace with Local 2484 Professional; Para Professionals & Clerical; Lakeview Employees; Highway and Parks

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Employees; Jailers; WPPA Sheriff's Deputies; and Telecommunicators passed on a unanimous voice vote with 27 ayes, 8 excused - J. Johnson, A. Kader, R. Keil, R. Plesha, A. Richmond, J. Schroeder, J. Bilskemper and C. Spiker. Discussion continued. The motion to approve, as amended, passed on a voice vote with 25 ayes - 1 abstention - B. Feehan, 9 excused - D. Ferries, J. Johnson, A. Kader, R. Keil, R. Plesha, A. Richmond, J. Schroeder, J. Bilskemper and C. Spiker.

SUBJECTS FOR FUTURE AGENDAS

Supervisor T. Johnson asked to hear at Executive Committee in April, suggestions or options for the unrepresented employees.

Administrator O'Malley announced that we made budget on the sale tax revenue.

ADJOURN

Motion by G. Sebranek/B. Brockmiller to adjourn at 7:47 PM passed on a unanimous voice vote with 26 ayes, 9 excused - D. Ferries, J. Johnson, A. Kader, R. Keil, R. Plesha, A. Richmond, J. Schroeder, J. Bilskemper and C. Spiker.

STATE OF WISCONSIN)

COUNTY OF LA CROSSE)

I, Ginny Dankmeyer, La Crosse County Clerk, in and for the County of La Crosse, Wisconsin, do hereby certify that the foregoing is a true and correct copy of the Journal of Proceedings of the La Crosse County Board of Supervisors at the La Crosse County Board of Supervisors Planning Meeting held Monday, February 21, 2011 and that it is the whole thereof. IN WITNESS THEREOF, I HAVE HEREUNTO SET MY HAND AND AFFIXED THE OFFICIAL SEAL THIS DAY 24 OF FEBRUARY 2011.