

**LA CROSSE COUNTY BOARD OF SUPERVISORS ANNUAL MEETING  
PROCEEDINGS; MONDAY, NOVEMBER 12, 2018**

The La Crosse County Board of Supervisors Annual Meeting was held on Monday, November 12, 2018 in the Administrative Center, Room 1700. The County Clerk, Ginny Dankmeyer, took attendance. 24 supervisors were present when Chair Tara Johnson called the meeting to order at 6:00 P.M. and those otherwise present, excused or absent are noted in the roll call detail:

<b>District Name</b>	<b>Attendance</b>
1 Richmond, Andrea	Present
2 Geary, Ralph	Present
3 Weidenbach, Doug	Present
4 Freedland, Maureen	Present
5 Tahiri, Isaac	Present at 06:33 PM
6 Plesha, Roger	Present
7 Hampson, Sharon	Present
8 Isola, Peg	Present
9 Gundersen, Jerome	Present
10 Cable, Kim	Present
11 Scheller, Patrick	Present
12 Holtze, Dave	Present
13 Tryggestad, Tina	Present
14 Larson, Margaret	Present
15 Kruse, Monica	Present
16 Ferries, Dan	Present
17 Giese, Mike	Present
18 Berg, Laurence	Absent
19 Cornforth, Rick	Present
20 Doyle, Steve	Excused
21 Burke, Vicki	Present
22 Barlow, Patrick	Present
23 Nikolay, Matt	Present
24 Hoyer, Kevin	Present
25 Ebert, Ray	Excused
26 Hesse, Dan	Present
27 Vacant	
28 Keil-Arellano, Karen	Present
29 Johnson, Tara	Present

**PLEDGE OF ALLEGIANCE**

**PUBLIC HEARING COMMENCED:**

- Outline of County Administrator's Recommended Budget – Administrator O'Malley presented an overview of the 2019 recommended budget including gross expenditures, 2019 tax levy, mill rate, and budget priorities.
- Public Comment – There were no speakers from the public wishing to be heard.

**PUBLIC HEARING CLOSED:** With no one requesting to be heard, the Public Hearing was closed. Motion by D. Holtze/P. Isola to close the Public Hearing passed on unanimous voice

vote with 24 ayes, 2 absent - L. Berg and I. Tahiri, 2 excused - S. Doyle and R. Ebert, 1 vacant – District 27.

**COMMUNICATIONS AND ANNOUNCEMENTS:**

**County Board Chair Report - Tara Johnson**

- Election Update – County Clerk
  - Clerk Dankmeyer gave an update on the number of voters that voted at the November 6<sup>th</sup> election and how that compared to previous turnouts. She also discussed the high turnout and any issues that arose at the polling places and with the county website. A potential recount was discussed along with the mandatory audit of voting machines.
- WCA Ambassador Program – Chair Johnson reminded Supervisors that the deadline is November 30<sup>th</sup> to apply to be part of the Ambassador Program.
- Supervisor Conference Reports
  - Chair Johnson announced that we had six applicants for the District 27 vacancy. Interviews are planned for the week of November 26<sup>th</sup>. If you are interested in attending those interviews, please let the Chair know your availability on those days.

**CONSENT AGENDA**

Motion by R. Plesha/M. Nikolay to approve the minutes of the La Crosse County Board of Supervisors Planning meeting held October 8, 2018 and the Monthly meeting held October 18, 2018 and the claims list for \$3,690,884.55 passed on a unanimous voice vote with 24 ayes, 2 absent - L. Berg and I. Tahiri, 2 excused - S. Doyle and R. Ebert, 1 vacant – District 27.

**ZONING ORDINANCE NO. Z397-11/18 RE: PETITION NO. 2015 FILED BY KARL J. SCHILLING TO REZONE 3.08 ACRES FROM EXCLUSIVE AGRICULTURE DISTRICT TO THE RURAL DISTRICT AND TO REZONE 3.08 ACRES FROM RURAL DISTRICT TO EXCLUSIVE AGRICULTURE DISTRICT IN THE TOWN OF ONALASKA**

The La Crosse County Planning, Resources and Development Committee, having considered Petition No. 2015 to amend the La Crosse County Zoning Ordinance filed by Karl J Schilling, P.O. Box 2132, La Crosse, WI 54601 and having held a public hearing on the 29<sup>th</sup> day of October 2018 for a petition to rezone a proposed 3.08 acre lot from the Exclusive Agriculture District to the Rural District and to rezone 3.08 acres from the Rural District to the Exclusive Agriculture District for residential use in the Town of Onalaska and described as follows: Part of the SE/NE of Section 14, T17N, R7W, Town of Onalaska, excepting that part currently zoned Rural District, and part of the SE/NE of Section 14, T17N, R7W, Town of Onalaska, excepting that part that is part of the proposed residential lot. Part of tax parcels 10-275-0 and part of 10-275-1. And pursuant to s. 59.69 Wis. Stats.: the Committee did publish and receive proof of a Class II notice of the hearing; did receive receipts of mailing of the notices to the affected Town Clerk(s); did hold a public hearing to hear testimony and official correspondence; and, did receive and consider action from the affected Town Board(s). The Committee, under s. 59.69(5)(e)4, and under s. 91.48(1), Wis. Stats., has the authority to approve the petition as submitted; to disapprove of the petition; or, to modify and approve the petition. Having considered the entire record the Committee's recommendation is to: By a vote of six (6) in favor, and zero (0) no, the committee recommended approval of Zoning Petition No. 2015 subject to no conditions. (If this petition is approved as a conditional zoning, deed restrictions must be recorded before zoning takes effect.) The County Board, under s.59.69(5)(e)5 Wis. Stats., has the authority to effectuate the petition by ordinance or to disapprove it. The County Board took the following action this 12<sup>th</sup> day of November, 2018. Approved the petition as submitted, becomes an ordinance.

**PLANNING, RESOURCES AND DEVELOPMENT COMMITTEE**

Motion by R. Cornforth/P. Scheller to approve as recommended by the Committee passed on a unanimous voice vote with 24 ayes, 2 absent - L. Berg and I. Tahiri, 2 excused - S. Doyle and R. Ebert, 1 vacant – District 27.

**ORDINANCE NO. 171-11/18 TO AMEND S. 8.04 ENTITLED "DRIVEWAY ACCESS TO COUNTY TRUNK HIGHWAYS, OF THE GENERAL CODE OF LA CROSSE COUNTY, WISCONSIN**

The County Board of supervisors of the County of La Crosse does hereby ordain as follows:

**Section 1.**

**8.04 DRIVEWAY ACCESS TO COUNTY TRUNK HIGHWAYS.**

(1) **APPLICABILITY.** In accordance with s. 86.07(2), Wis. Stats., this section applies to all design, layout and construction of private driveways which will be adjacent to a County Trunk Highway, or on a roadway which is within 200 feet of an intersection of a County Trunk Highway.

(2) **INTERPRETATION AND PURPOSE.**

(a) The County Board has determined that improper design, layout and or construction of driveway access onto County Trunk Highways impairs the ability of said highway system to efficiently and safely serve as a part of an integrated intermodal transportation system. This section specifies the County's minimum standards for the design, layout and construction of private driveways abutting on a County Trunk Highway or on a roadway which is within 200 feet of an intersection to County Trunk Highway. These minimum design standards have been adopted in order to provide for the safety of entrance upon and departure from those highways, to preserve the public interest and investment in those highways, to help maintain speed limits, and to provide for the development and implementation of an intermodal transportation system to serve the mobility needs of people and freight and foster economic growth and development, while minimizing transportation related fuel-consumption, air pollution, and adverse effects on the environment and on landowners and users.

(b) It is not intended by this section to repeal, abrogate, annul, impair or interfere with any regulations or permits previously adopted or issued pursuant to laws; provided, however, that where this section imposes a greater restriction upon the design and construction of driveways the provisions of this section shall govern.

(3) **DEFINITIONS.**

(a) "County" means La Crosse County, including any agency, department or committee thereof.

(b) "County Planning Committee" means the Planning, Resources & Development Committee as authorized by s. 59.69, Wis. Stats., and s. 1.49 of this Code.

(c) "County Highway Committee" means the Public Works and Infrastructure Committee of La Crosse County as authorized by s. 83.015, Wis. Stats., and s. 1.46 of this Code.

(d) "Department" means the Department of Zoning, Planning and Land Information of La Crosse County.

(e) "Driveway" means a private road giving access from a public roadway to a building or other land use on abutting grounds.

(f) "Grade" means the slope of a road, street, alley, foot path, lot or block, specified in percent.

(g) "Pavement" means a material installed to formulate a semi-permanent surface onto the roadway width.

(h) "Permit" means the written authority granted to the Department to conduct activities regulated by this section.

(i) "Reconstruct" means to remove a driveway, or any of the structural portions of a driveway and construct again or replace the driveway with new or additional structural portions.

(j) "Registered Professional" means an engineer, surveyor, or landscape architect registered and certified to practice within the State of Wisconsin.

(k) "Roadway" means any public road, street, highway, alley (in towns), or portion thereof.

(l) "Sight Distance" means the distance from the entry point onto the highway to the point at which safe visual contact with oncoming traffic ceases to exist.

(125-18/19)

(m) "Tracking" means the detachment and movement of soil, sediment, or rock fragments by vehicle tires.

(n) "Urban Section" means a roadway cross section which is typical to urban areas, including curb and gutter, sidewalk, underground storm sewer and etc.

(o) "Zoning Administrator" means the Director of the Zoning, Planning and Land Information Department, or a person designated by the County Board to administer Chapters 17 and 18 of this Code.

(4) PERMITS.

(a) No owner of real estate, owner of an easement of ingress and egress or tenant of real estate which abuts a County Trunk Highway or within 200 feet of an intersection to County Trunk Highways on another roadway, shall open, construct, reconstruct or change the principal use of a driveway or roadway onto that County Trunk Highway or roadway, without obtaining a permit under this section.

(b) All permits applied for under this section shall be filed with the Department and shall include an application fee that shall be determined from time to time by the County Board. Upon receipt of the application by the Department, the application shall be referred to the County Highway Commissioner for inspection and consideration of approval. Applicants shall be notified in writing of the County's decision on their application within 30 days of receipt of completed application. The Department shall issue a permit under this section for driveways which meet the following standards:

(5) LOCATION. All driveways shall:

(a) Be located at a point deemed most appropriate using the following standards:

1. That point which maximizes sight distance at the driveway location from both directions.

2. That point which maximizes sight distance at an intersection, curve or other adjacent traffic use.

3. That point which maximizes distance between adjacent driveways.

(b) Ensure that access shall be obtained off of a local road whenever possible, and not off of a County Trunk Highway.

(c) Any subdivision of land, after the effective date of this section, that requests access onto a County Trunk Highway shall be designed so as to maintain a minimum of 500 feet between each such driveway or access point.

(d) A sight distance of at least 500 feet in both directions is recommended. Due to the topography and existing land uses in La Crosse County, this recommended sight distance is not always feasible. In those cases where it is not feasible, the next, most appropriate location should be utilized as the above standards indicate. In doubtful cases, the County Highway Commissioner may require the applicant to submit, at the applicant's expense, a sight/distance study performed by a registered professional.

(6) DESIGN. All driveways shall:

(a) Be constructed at a 90° angle (perpendicular) to the roadway that it abuts, for at least 20 feet from the edge of the pavement of the roadway.

(b) Be constructed at a maximum slope of 5% for at least 20 feet from the edge of the pavement of the roadway, and a slight depression shall be constructed across the drive so as to insure that drainage and debris not be discharged to the County Trunk Highway or roadway.

(c) Be constructed so as to support typical vehicle traffic during all weather conditions.

(d) Be constructed so as to eliminate the tracking of material off of the driveway onto the roadway.

(e) Be constructed so that the width of a driveway at the right of way line complies with the following table:

TABLE – DRIVEWAY WIDTH

Use of Property to be Served by Driveway	Minimum Width Of Driveway	Maximum Width Of Driveway
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**(126-18/19)**

	16 feet	22 feet
Residential		
Shared Driveway	20 feet	24 feet
Agricultural	20 feet	32 feet
Commercial	20 feet	32 feet
Industrial	24 feet	40 feet

(f) The County Highway Commissioner is authorized to determine if a culvert is required. Any required culvert shall be installed entirely at the applicant's expense. Any culvert in the County Trunk Highway right-of-way must be designed to carry a minimum of a 25 year storm event, which is 2.9 inches of rainfall within a 24 hour period, unless otherwise directed by the County Highway Commissioner. The County Highway Commissioner may require that a culvert design be submitted by a registered professional at the applicant's expense.

(g) The culvert shall be a minimum of 18 inches corrugated metal pipe. Any culvert that is not Corrugated Metal Pipe (CMP) or Reinforced Concrete Pipe (RCP) shall be certified by a registered professional as appropriate for the construction of said driveway.

(h) All culverts shall be designed with adequate length and appropriate apron ends, unless otherwise directed by the County Highway Commissioner.

**(7) CONSTRUCTION.**

(a) All construction shall be completed within 6 months of the County's issuance of the driveway permit. If the driveway is not completed within this deadline, the permit shall be null and void and construction must stop on the driveway until a new permit has been issued by the County.

(b) All costs of installing the new driveway shall be the responsibility of the applicant.

(c) All land disturbance activities shall comply with Chapter 21 of this Code. All necessary erosion control measures shall be installed and maintained so as to eliminate sediment discharge to the roadway.

(d) There shall be no sediment, brush or other debris in the roadway right-of-way as a result of the construction of the driveway.

(e) All driveway sideslopes within the right-of-way shall be constructed with a maximum sideslope of 3:1 in order to facilitate vehicle recovery.

(f) All work shall be performed in such a manner as to preclude any danger to, or interference with traffic flow.

(g) Unless urban section standards apply, if a concrete driveway extends into the road right-of-way it must terminate at least six feet from the edge of the pavement.

(h) Where driveways are to be installed in urban section the following construction standards apply:

1. When curb and gutter is removed, the new connections shall be of equivalent acceptable material and curb returns provided or restored in a neat manner. The driveway surface shall connect with the highway pavement and sidewalk, if applicable, in a neat manner. The driveway construction shall include the replacement of sidewalk areas which are inadequate or become damaged.

2. All curb flares shall be tangent to the curb line, and within the right-of way.

3. A curb length of not less than 3 feet shall be left undisturbed adjacent to each property line to serve as an island area should the adjoining owner request a permit for an entrance.

(i) All driveways existing as of the effective date of this section shall be deemed to be permitted driveways and no permit shall be required, except as specified in s. 8.04(4)(a) of this Code.

**(8) VIOLATIONS AND PENALTIES.** Any person, firm or corporation; including, but not limited to the landowner, contractor, or excavator; who violates, disobeys, neglects, omits, or refuses to comply with or who resists the enforcement of any of the provisions of this section, shall be subject to a forfeiture as provided by section 25.04 of this

**(127-18/19)**

Code for each offense. Each working day where said activity is in violation of this section shall be deemed a separate and continuing offense.

**(9) APPEALS.**

(a) Any person aggrieved by an objection to a driveway permit or failure to approve a driveway permit may appeal to La Crosse County Zoning Board of Adjustment at public hearing as noticed under s.59.695(6) Wis. Stats. The Board of Adjustment will have the powers described in s.59.694, Wis. Stats.

(b) Appeals shall be in writing and shall be postmarked within 30 days after written notification was received by the applicant as specified s. 8.04(4)(b). The fee for filing such appeal is set by the La Crosse County Board of Supervisors and as established for an appeal under Chapter 17 of this Code.

(c) The La Crosse County Zoning Board of Adjustment has the power to hear and decide appeals where it is alleged there is error in an order, requirement, decision or determination made by an administrative official in the enforcement of this section.

(d) The La Crosse County Zoning Board of Adjustment has the power to authorize upon appeal in specific cases variances from the terms of the ordinance that will not be contrary to the public interest, where, owing to special conditions, a literal enforcement of the provisions of the ordinance will result in unnecessary hardship, and so that the spirit of the ordinance shall be observed and substantial justice done.

(e) A property owner bears the burden of proving "unnecessary hardship," as that term is used in this section by demonstrating that strict compliance with the driveway access ordinance would unreasonably prevent the property owner from using the property owner's property for a permitted purpose or would render conformity with the ordinance unnecessarily burdensome. In all circumstances, a property owner bears the burden of proving that the unnecessary hardship is based on conditions unique to the property, rather than considerations personal to the property owner, and that the unnecessary hardship was not created by the property owner.

(f) In exercising the powers under this section, the La Crosse County Zoning Board of Adjustment may, in conformity with the provisions of this section, reverse or affirm, wholly or partly, or may modify the order, requirement, decision or determination appealed from, and may make the order, requirement, decision or determination as ought to be made, and to that end shall have all the powers of the officer from whom the appeal is taken.

(g) A person aggrieved by any decision of the La Crosse County Zoning Board of Adjustment may, within 30 days after the filing of the decision in the office of the board, commence an action seeking the remedy available by certiorari to the circuit court under s. 59.694(10).

(10) **VALIDITY.** Should any, clause or provision of this section, be declared invalid, the same shall not affect the validity of the section or any part thereof, other than the part so declared invalid.

**Section 2.** This Ordinance shall take effect the day after passage and publication as required by law.

**TARA JOHNSON, COUNTY BOARD CHAIR  
GINNY DANKMEYER, COUNTY CLERK**

**PUBLIC WORKS AND INFRASTRUCTURE  
EXECUTIVE COMMITTEE**

Motion by P. Barlow/R. Geary to approve passed on a unanimous voice vote with 24 ayes, 2 absent - L. Berg and I. Tahiri, 2 excused - S. Doyle and R. Ebert, 1 vacant – District 27.

**RESOLUTION NO. 43-11/18 RE: APPROVAL OF AMENDMENTS TO LA CROSSE  
INTERNATIONAL BUSINESS PARK DECLARATION OF PROTECTIVE COVENANTS - LOT  
27**

(128-18/19)

**WHEREAS**, the Declaration of Protective Covenants for the La Crosse International Business Park provides the covenants may not be terminated, extended, modified or amended without the consent of the City of La Crosse and County of La Crosse; and, **WHEREAS**, The City of La Crosse, owner of Lot 27 of the International Business Park, has requested an amendment to the approval section of the Protective Covenants for the La Crosse International Business Park, as shown in Exhibit A, to exempt lot 27 from the current approval process and to allow, for Lot 27 only, approval for amendments to the covenants for Lot 27 by requiring approval of the lot owners and the City and no longer requiring approval of the County; and, **WHEREAS**, the Common Council of the City of La Crosse will be considering the requested amendments in November 2018; and, **WHEREAS**, if either the City Council or the County Board reject the proposed amendments to the protective covenants the proposed amendments will not be allowed; and, **WHEREAS**, the requested amendments are consistent with the stated purpose of the Covenants to provide for the orderly and attractive grouping of service, manufacturing and other industrial buildings and operations and are not adverse to the interests of La Crosse County; **NOW THEREFORE BE IT RESOLVED**, that the La Crosse County Board does hereby approve amendment of the La Crosse International Business Park Declaration of Protective Covenants as proposed by the City of La Crosse to remove the requirement of County approval for amendments of covenants on Lot 27. **FISCAL NOTE:** No cost to La Crosse County.

#### **PUBLIC WORKS AND INFRASTRUCTURE**

Motion by P. Barlow/A. Richmond to approve passed on a unanimous voice vote with 24 ayes, 2 absent - L. Berg and I. Tahiri, 2 excused - S. Doyle and R. Ebert, 1 vacant – District 27.

#### **RESOLUTION NO. 44-11/18 RE: AUTHORIZING PURCHASES RELATED TO YOUTH JUSTICE INNOVATIONS GRANT FUNDING**

**WHEREAS**, the Wisconsin Department of Children and Families has awarded the Youth Justice Innovation Grant for 2018-2019 to La Crosse County in the amount of \$250,000 for a period of 17 months, effective August 1, 2018 to December 31, 2019. Such funding is to be utilized to support Robust Case Planning within the Youth Justice system; and, **WHEREAS**, Washington State Institute for Public Policy in 2016 found Functional Family Probation, modeled after Functional Family Therapy, as a “research-based” practice for youth in the Youth Justice System, which reorients the focus of youth justice workers by clarifying their roles and understanding that case management occurs in distinct phases. By applying the right goals, skills and activities at the right time, the model creates a coherence that helps workers stay on track despite what are often complicated situations, risks, and histories presented by the youth and their families; and, **WHEREAS**, the availability of evidence-based, intensive, and family oriented therapeutic intervention is necessary for youth involved in the Youth Justice System, and Functional Family Therapy has been found through research to best support these needs and provide for successful outcomes; and, **WHEREAS**, in order to best support the goal of more robust case planning within the Youth Justice system, expansion of multi-systemic community wraparound supports through the existing System of Care is also supported within this grant award. Allowing for a philosophical shift from an individual service model to a community of care. **NOW THEREFORE BE IT RESOLVED**, that the La Crosse County Board hereby accepts the 2018-2019 Youth Justice Innovation Grant in the amount of \$250,000 and the County Administrator is authorized to execute any documents to effectuate this resolution, after approval of Corporation Counsel; and, **BE IT FURTHER RESOLVED**, that the Human Services Department be authorized to hire limited term employees (as needed) in order to accomplish the goals of the Youth Justice Innovation Grant. **BE IT FURTHER RESOLVED**, that La Crosse County is authorized to contract for all other services that are necessary to meet the terms of the Youth Justice Innovations grant, as long as they can be supported with the related State funding. **BE IT FURTHER RESOLVED**, that the additional staff authorized under this resolution will be hired and retained only so long as they can be supported by State dollars related to the Youth Justice Innovation Grant. **BE IT FURTHER RESOLVED**, that the Finance Department is authorized to make any necessary and appropriate account transfers related to accepting this additional funding. **FISCAL**

**NOTE:** Total grant award is \$250,000 over 17 months, with no County match required, beginning August 1, 2018 through December 31, 2019. The personnel and operating costs will be tracked under the 210.510.5235 division within the County financial system under the Youth Justice Services section.

**HEALTH AND HUMAN SERVICES BOARD  
EXECUTIVE COMMITTEE**

Motion by S. Hampson/M. Giese to approve passed on a unanimous voice vote with 24 ayes, 2 absent - L. Berg and I. Tahiri, 2 excused - S. Doyle and R. Ebert, 1 vacant – District 27.

**RESOLUTION NO. 45-11/18 RE: ADOPTION OF RATES FOR THE 2019 HEALTH PLAN AND DENTAL PLAN**

**WHEREAS**, it is necessary to establish the premium for County health and dental insurance for those eligible non-union and union employees and continued compliance with the Affordable Health Care Act; and, **WHEREAS**, it is necessary to confirm TPAs for the County health and dental plans and to establish the County's portion of contribution to the health and dental rates for those eligible non-union and union employees, and to fund the health and dental benefit plan at appropriate levels considering the recommendations of insurance advisors; and, **WHEREAS**, beginning in 2019, the County will have one TPA to administer the health plan which is Benefit Plan Administrators (BPA) and Delta Dental will administer the dental plan; and, **WHEREAS**, Health Insurance costs were lower than anticipated in 2018 and a three month premium waiver of payroll deductions for the employee share of the Health Insurance premium for January, February and March of 2019 is recommended by the County Administrator; and, **WHEREAS**, the County is authorized under law, past practice and precedent and the requirements of good fiscal management to establish plan design for cost efficient health programs for county employees, and the health benefit is a major cost item in the County budget. **NOW THEREFORE BE IT RESOLVED**, that effective 1/1/2019 the active contributory employee Health Plan continues with in-network coverage at a deductible of \$1,350 for single and \$2,700 for family; with a maximum out of pocket expense of \$3,350 single and \$6,700 family; and with structure for 2019 funding levels as recommended by TPA insurance actuaries and the County's insurance advisors. **BE IT FURTHER RESOLVED**, that a wellness benefit consisting of a Biometric Screening and Personal Health Assessment is provided at no cost to employees. **BE IT FURTHER RESOLVED**, that since 1/1/2014 and continuing in 2019 the Health and Dental insurance will be offered only to those employees working 30 or more hours per week. **BE IT FURTHER RESOLVED**, that the La Crosse County Board does hereby approve the contract with Benefit Plan Administrators (BPA) for Third Party Administration of the County's Mayo Clinic Health Systems PPO and Gundersen PPO; and with Delta Dental for the dental plan, for the calendar year 2019. **BE IT FURTHER RESOLVED**, that the La Crosse County Board does hereby adopt the following rates as the County's share of the above funding levels, for all eligible employees effective with the December premium for January 1, 2019 coverage.

<u>GHP PPO PLAN</u>		<u>MCHS PPO PLAN</u>		<u>DENTAL</u>		
Single	Family	Single	Family	Single	Family	SingleFamily
\$682.00	\$1672.00	\$682.00	\$1672.00	\$29.64	\$85.80	

**BE IT FURTHER RESOLVED**, the employees share shall be 12%, of the total health premium and 22% of the total dental rate effective with the December premium for January 1, 2019 coverage as provided.

<u>GHP PPO PLAN</u>		<u>MCHS PPO PLAN</u>		<u>DENTAL</u>	
Single	Family	Single	Family	Single	Family
\$93.00	\$228.00	\$93.00	\$228.00	\$8.36	\$24.20

**BE IT FURTHER RESOLVED**, that effective 1/1/2019 the retiree health plan, which is fully funded by retirees shall have a premium of \$775.00 for single and \$1900.00 for family. **BE IT FURTHER RESOLVED**, that a three month Health Insurance premium waiver for the employee share of the Health Insurance premium for the months of January, February and



(130-18/19)

March of 2019 is approved. **BE IT FURTHER RESOLVED**, that the County Administrator, the County Clerk and the County Personnel Director are hereby authorized to sign any and all necessary documents for effectuating the above plans for 2019 on behalf of La Crosse County. **FISCAL NOTE:** There are sufficient funds budgeted in the 2019 budget to cover all of the changes listed above.

#### **EXECUTIVE COMMITTEE**

Motion by M. Kruse/K. Cable to approve. Discussion ensued. Administrator O'Malley responded to questions from the Board. The motion to approve passed on a unanimous voice vote with 24 ayes, 2 absent - L. Berg and I. Tahiri, 2 excused - S. Doyle and R. Ebert, 1 vacant – District 27.

#### **RESOLUTION NO. 46-11/18 RE: ADOPTION OF CONTRACTS FOR AFSCME UNION EMPLOYEES FOR 2019**

**WHEREAS**, La Crosse County and the representatives of AFSCME Unions representing Para-Professional Employees (Local 2484), Professional Employees (Local 2484) and Highway (Local 227) have concluded collective bargaining negotiations; and, **WHEREAS**, the parties have reached tentative agreements. **NOW THEREFORE BE IT RESOLVED**, that the tentative base wage agreements of the parties are within the requirements of Act 10. The agreement reached is a 1.75% across the board wage increase to a one year collective bargaining agreement with the term beginning on January 1, 2019. The ratified new collective bargaining agreement between La Crosse County and the three AFSCME locals, is effective for all those employed in such units on January 1, 2019. **BE IT FURTHER RESOLVED**, that the County Board Chair, County Administrator and Personnel Director are authorized to sign the base wage Collective Bargaining Agreements upon approval of the Corporation Counsel. **BE IT FURTHER RESOLVED**, that the Personnel and Finance departments are authorized and directed to take such action as is necessary to implement the action approved and carry out the intent of this resolution. **FISCAL NOTE:** The estimated increase in cost of wage, WRS, FICA and Medicare for 2019 is \$412,157. The number of employees in each group is approximately: Para-Professional Employees 240, Professional Employees 139 and Highway 52.

#### **EXECUTIVE COMMITTEE**

Motion by M. Kruse/T. Tryggestad to approve passed on a unanimous voice vote with 25 ayes, 1 absent - L. Berg, 2 excused - S. Doyle and R. Ebert, 1 vacant – District 27.

#### **RESOLUTION NO. 47-11/18 RE: MODIFICATION OF COMPENSATION FOR NON-UNION EMPLOYEES FOR 2019**

**WHEREAS**, the County Administrator and Personnel Director recommend modifications to the present County Compensation Plans for non-bargaining employees covered by the following Classification and Pay Grades designated as B, CAE, CPE, JL, JLS, LS, NM, TL, TLS, HCN, HCS, CM02, CM04, CM08, CM11, and CM15; and, **WHEREAS**, upon consideration of the union contract settlement for the Deputy Sheriff's for 2019 and the recommended settlements for the other union contracts for 2019, the budget and internal compensation equity, the County Administrator and Personnel Director recommend setting the pay rates for the Non-Bargaining Pay Schedules consistent with the bargaining units; and, **NOW THEREFORE BE IT RESOLVED**, that those employees covered by the non-bargaining pay schedules referenced above have pay set for 2019 reflecting an across-the-board increase of 1.75% effective January 1, 2019. Minimum wage positions will remain indexed to minimum wage and certain grant-funded positions with a specific rate will not be increased. **BE IT FURTHER RESOLVED**, that the following position on the CM pay Grade be set as follows effective January 1, 2019: Deputy Medical Examiner - \$17.00/hour. **BE IT FURTHER RESOLVED**, that the Finance Department and the Personnel Department are authorized to take the necessary action to implement these changes. **FISCAL NOTE:** The 2019 budget contains funding in salary contingency and other accounts. The estimated increase of salary, WRS, FICA and Medicare for non-bargaining employees for 2019 is \$595,250. There are approximately 760 employees covered by this resolution.

(131-18/19)

**EXECUTIVE COMMITTEE**

Motion by M. Kruse/V. Burke to approve passed on a unanimous voice vote with 24 ayes, 1 absent - L. Berg, 1 abstain - P. Barlow, 2 excused - S. Doyle and R. Ebert, 1 vacant – District 27.

**RESOLUTION NO. 48-11/18 RE: AUTHORIZING THE APPROVAL OF MODIFICATION TO CERTAIN LA CROSSE COUNTY PERMITS, FEES, AND CHARGES FOR 2019**

**WHEREAS**, the 2019 budget includes certain fee increases for various revenue accounts commencing January 1, 2019 for various departments; and, **WHEREAS**, the fees in each of the departments have been identified in the 2019 Budget document entitled “La Crosse County Proposed User Fees, Charges for Services, and Permit Revenues for 2019” and “La Crosse County Human Services Department 2019 Fees”; and, **WHEREAS**, the La Crosse County Financial Management Policies indicate that the County will establish service fees and charges wherever appropriate for the purpose of keeping property taxes to a minimum; and **WHEREAS**, these fees and charges will attempt to fairly allocate the full cost of services to the users of those services whenever possible and as deemed appropriate by the County Board, including consideration of waiving or offering reduced fees to youth, seniors, or other special population groups identified as requiring preferential consideration based on policy goals. **NOW THEREFORE BE IT RESOLVED**, that the La Crosse County Board does hereby approve budget document entitled “La Crosse County Proposed User Fees, Charges for Services, and Permit Revenues for 2019 and “La Crosse County Human Services Department 2019 Fees” to be effective commencing January 1, 2019. **BE IT FURTHER RESOLVED**, that if any new rates or rate changes are determined to be needed during the 2019 fiscal year, the standing committee responsible for the department will have the authority to approve the change. **FISCAL NOTE:** the proposed fees, charges, and permit fees for 2019 have been included in the proposed 2019 Budget.

**EXECUTIVE COMMITTEE**

Motion by M. Kruse/P. Scheller to approve passed on a unanimous voice vote with 25 ayes, 1 absent - L. Berg, 2 excused - S. Doyle and R. Ebert, 1 vacant – District 27.

**RESOLUTION NO. 49-11/18 RE: CHANGES IN POSITIONS FUNDED BY OUTSIDE SOURCES (NON-TAX LEVY) FOR 2019**

**WHEREAS**, the County Administrator’s 2019 budget includes changes in positions that are fully funded by outside sources; and, **WHEREAS**, new positions of 0.10 FTE are the result of increased grant revenues and other outside sources. **NOW THEREFORE BE IT RESOLVED**, that the following position modifications be approved for inclusion in the 2019 La Crosse County budget, reflecting a net decrease of 2.20 FTE with \$0 levy impact. **BE IT FURTHER RESOLVED**, that the Finance Department is authorized to make the necessary changes to the budget as needed and the Personnel Department is authorized to make necessary changes to the County pay plan.

(132-18/19)

	<b>Net Increase/ Decrease FTE</b>	<b>Annual Cost Salary &amp; Fringe</b>	<b>Net Levy Impact</b>
<b><u>Health</u></b>			
- 0.30 Health Educator	(0.30)	(\$16,542)	\$0
+ 0.10 Health Educator	0.10	\$5,449	\$0
<b><u>Human Services</u></b>			
- 1.00 Mental Health Nurse	(1.00)	(\$82,676)	\$0
<b><u>Solid Waste</u></b>			
- 1.00 Special Waste Manager	(1.00)	(\$113,412)	\$0
<b>Net Change/Totals</b>	<b>(2.20)</b>	<b>(\$207,181)</b>	<b>\$0</b>

**FTE Changes approved by resolution in 2018  
(included for complete reconciliation between 2018 & 2019 FTE Count)**

<b><u>Health</u></b>			
+1.00 Community HUB Health Worker (Res 6-6/18)	1.00	\$54,337	\$0
<b><u>Human Services</u></b>			
+1.00 ADRC Professional (Res 5-6/18) Dementia Grant	1.00	\$76,076	\$0
+1.00 2nd Chance Grant Social Worker (Res 37 10/17)	1.00	\$74,319	\$0

**BE IT FURTHER RESOLVED**, that any position addition reliant on non-tax-levy funding will be deleted if outside funding ends. **FISCAL NOTE:** These positions will be fully funded by grant revenue or other outside sources and will not impact the tax levy.

**EXECUTIVE COMMITTEE**

Motion by M. Kruse/S. Hampson to suspend the rules and not read all the "Be It Resolved" clauses passed on a unanimous voice vote with 25 ayes, 1 absent - L. Berg, 2 excused - S. Doyle and R. Ebert, 1 vacant – District 27. Motion by M. Kruse/D. Weidenbach to approve passed on a unanimous voice vote with 25 ayes, 1 absent - L. Berg, 2 excused - S. Doyle and R. Ebert, 1 vacant – District 27.

**RESOLUTION NO. 50-11/18 RE: CHANGES IN POSITIONS AT LAKEVIEW & HILLVIEW CAMPUSES FOR 2019**

**WHEREAS**, the County Administrator's 2018 budget included changes in positions as a result of integration of the Lakeview and Hillview campuses under a single Long Term Care Services Department, **WHEREAS**, the number of licensed Hillview nursing home beds has been reduced from 175 down to 160; and **WHEREAS**, the anticipated census changes will affect the staffing pattern of each facility. For 2019 the anticipated changes from the 2018 budget are as follows:

	<b>Net Increase/ <u>Decrease FTE</u></b>	<b>Annual Cost <u>Salary &amp; Fringe</u></b>	<b>Net Levy <u>Impact</u></b>
-30.22 FTE Hillview Campus	-30.22	(\$1,766,604)	\$0
+0.56 FTE Lakeview Campus	+0.56	\$1,277	\$0
<b>Net Change/Totals</b>	<b>-29.66</b>	<b>(\$1,765,327)</b>	<b>\$0</b>

(133-18/19)

**WHEREAS**, decreases in Hillview Campus positions have begun to be implemented through staff attrition in 2017 in response to decreasing the number of licensed nursing home beds, while affecting a variety of position classifications to increase staffing efficiencies and duties. **NOW THEREFORE BE IT RESOLVED**, that the County Administrator and Lakeview Executive Director are authorized to make modifications to the total number of allocated positions for the Lakeview and Hillview campuses implementing a total decrease in full time equivalent positions of 29.66 from 354.28 FTE in 2018 to 324.62 FTE in 2019. **BE IT FURTHER RESOLVED**, that the Finance Department is authorized to make the necessary changes to the budget as needed and the Personnel Department is authorized to make necessary changes to the County pay plan. **FISCAL NOTE:** Decrease of salary and fringe costs in the amount of \$1,765,327 are included in the Administrator's Proposed 2019 Budget. These positions are fully funded by grant revenue or other outside sources and will not impact the tax levy.

**EXECUTIVE COMMITTEE**

Motion by M. Kruse/P. Isola to approve passed on a unanimous voice vote with 25 ayes, 1 absent - L. Berg, 2 excused - S. Doyle and R. Ebert, 1 vacant – District 27.

**RESOLUTION NO. 51-11/18 RE: CHANGES IN GENERAL OPERATING LEVY POSITIONS AND HOURS FOR 2019 BUDGET**

**WHEREAS**, based on input from the departments, the County Administrator's 2019 budget includes a total decrease of 16.99 Full Time Equivalents (FTE) and an increase of 7.68 FTE for positions supported by local property tax levy. **NOW THEREFORE BE IT RESOLVED**, that the following position modifications be approved for inclusion in the 2019 La Crosse County budget, reflecting a net decrease of 9.31 FTE with a potential decrease of \$254,838 in the 2019 Tax Levy.

**(134-18/19)**

	<b>Net Increase/ Decrease FTE</b>	<b>Annual Cost Salary &amp; Fringe</b>	<b>Net Levy Impact</b>
<b><u>Medical Examiner</u></b>			
+ 0.50 Clerk	0.50	\$16,227	\$16,227
- 0.40 Chief Deputy Medical Examiner	(0.40)	(\$39,344)	(\$39,344)
+ 0.40 Deputy Medical Examiner	0.40	\$13,485	\$13,485
<b><u>IT</u></b>			
+ 1.00 IT Security Support	1.00	\$80,760	\$80,760
- 0.50 Computer Support Specialist	(0.50)	(\$22,535)	(\$22,535)
<b><u>Library</u></b>			
+ 0.70 Administrative Assistant	0.70	\$26,074	\$26,074
+ 0.07 Branch Library Assistant	0.07	\$3,437	\$3,437
+ 0.17 Library Clerk	0.17	\$6,281	\$6,281
- 0.23 Library Clerk	(0.23)	(\$7,724)	(\$7,724)
<b><u>Health</u></b>			
- 0.15 Account Clerk (90% levy)	(0.15)	(\$26,933)	(\$24,240)
- 0.50 Community Health Nurse	(0.50)	(\$28,341)	(\$28,341)
+ 1.00 Sanitarian (10% levy)	1.00	\$69,213	\$6,921
<b><u>Finance</u></b>			
- 1.00 Account Clerk	(1.00)	(\$63,144)	(\$63,144)
- 0.90 Senior Accountant	(0.90)	(\$77,465)	(\$77,465)
+ 0.25 Resource Accountant	0.25	\$19,565	\$19,565
<b><u>UWEX</u></b>			
- 1.00 Family Living Agent	(1.00)	(\$45,168)	(\$45,168)

	<b>Net Increase/ Decrease FTE</b>	<b>Annual Cost Salary &amp; Fringe</b>	<b>Net Levy Impact</b>
<b><u>Human Services</u></b>			
+ 2.59 Social Worker	2.59	\$178,159	
+ 1.00 F&C Supervisor	1.00	\$93,875	
- 1.00 Office Supervisor	(1.00)	(\$88,083)	
- 1.00 Account Clerk	(1.00)	(\$59,936)	Actual levy
- 1.00 Business Analyst	(1.00)	(\$85,069)	impact varies
- 2.00 Clinical Therapist	(2.00)	(\$174,224)	based on various
- 1.00 ISRS Supervisor	(1.00)	(\$93,875)	funding streams
- 0.60 Justice Support Specialists	(0.60)	(\$23,092)	Estimated
- 0.52 Adolescent Shelter Workers	(0.52)	(\$18,620)	impact
- 3.00 Economic Support Specialists	(3.00)	(\$129,609)	(\$119,627)
- 0.93 Mealsite Manager	(0.93)	(\$23,723)	
- 1.00 ADRC Professional	(1.00)	(\$76,064)	
- 0.26 Driver/Site Manager Sub	(0.26)	(\$6,518)	
<b>Net Change/Totals</b>	<b>(9.31)</b>	<b>(582,391)</b>	<b>(\$254,838)</b>

**FTE Changes approved by resolution in 2018 (included for complete reconciliation between 2018 & 2019 FTE Count)**

<b><u>District Attorney</u></b>			
+0.20 Clerk (Res 9-6/18) (57% levy)	0.20	\$8,964	\$5,092
<b><u>Health</u></b>			
+0.23 Dental Assistant (30% levy)	0.23	\$11,889	\$3,567

**BE IT FURTHER RESOLVED**, that the Finance Department is authorized to make the necessary changes to the budget as needed and the Personnel Department is authorized to make necessary changes to the County pay plan.

**EXECUTIVE COMMITTEE**

Motion by M. Kruse/M. Giese to suspend the rules and not read all the "Be It Resolved" clauses passed on a unanimous voice vote with 25 ayes, 1 absent - L. Berg, 2 excused - S. Doyle and R. Ebert, 1 vacant – District 27. Motion by M. Kruse/A. Richmond to approve passed on a unanimous voice vote with 25 ayes, 1 absent - L. Berg, 2 excused - S. Doyle and R. Ebert, 1 vacant – District 27.

**RESOLUTION NO. 52-11/18 RE: ADOPTION OF THE 2019 BUDGET AND TAX LEVY**

**WHEREAS**, the County Administrator has worked with all County departments and has prepared the La Crosse County 2019 Recommended Budget; and, **WHEREAS**, the La Crosse County Board of Supervisors has held a public hearing, pursuant to Section 65.90m, Wisconsin Statutes. **NOW THEREFORE BE IT RESOLVED**, that the La Crosse County Board of Supervisors does adopt a budget for calendar year 2019 with total expenditures of \$157,375,893 total revenues of \$117,286,483 and other funding sources of \$5,204,786 and a total La Crosse County tax levy of \$34,884,624 to be divided and levied as follows:

County Tax of \$26,658,455 to be levied upon all the taxable property of the County; and, Debt Levy Tax of \$6,138,621 to be levied upon all the taxable property of the County; and, County Library Tax of \$2,087,548 to be levied upon all taxable property of the County except for that property within the City of La Crosse; and, **BE IT FURTHER RESOLVED**, that the 2019 budget is adopted and approved at the department level of detail as contained in the budget document. **BE IT FURTHER RESOLVED**, that the County Clerk and County Finance Director shall determine and apportion within 10 days of this date, the tax levy set forth for the respective municipalities, according and in proportion to the valuations for the towns, villages, and cities as submitted by the Wisconsin Department of Revenue. **BE IT FURTHER RESOLVED**, that the County Administrator and the County Clerk are hereby authorized to correct any clerical errors that may be found in the budget document prior to the publishing of this resolution. **FISCAL NOTE:** See budget comparison data.

<b>Budget Comparison</b>			
	<u>2018</u>	<u>2019</u>	<u>% Change</u>
Total Expenditures	162,209,431	157,375,893	-2.98%
Total Revenues	115,609,396	117,286,483	1.45%
Total Other Funding Sources	<u>12,274,194</u>	<u>5,204,786</u>	<u>-57.60%</u>
<b>Total County Levy</b>	<b>\$34,325,841</b>	<b>\$34,884,624</b>	<b>1.63%</b>
Operating Levy	26,538,526	26,658,455	0.45%
Library & WRLS	2,004,310	2,087,548	4.15%
Debt Service	<u>5,782,843</u>	<u>6,138,621</u>	<u>6.15%</u>
<b>Total County Levy</b>	<b>\$34,325,679</b>	<b>\$34,884,624</b>	<b>1.63%</b>
Equalized Value	9,149,390,900	9,497,563,500	<b>3.81%</b>
<b>Mill Rate - County Tax</b>	<b>3.752</b>	<b>3.673</b>	<b>-2.10%</b>
State Special Charges	\$162	\$0	<b>100.00%</b>

**EXECUTIVE COMMITTEE**

Motion by M. Kruse/K. Cable to approve passed on a unanimous voice vote with 25 ayes, 1 absent - L. Berg, 2 excused - S. Doyle and R. Ebert.

**RESOLUTION NO. 53-11/18 RE: RESOLUTION AUTHORIZING THE ADVERTISEMENT FOR PUBLIC SALE AND THE SALE OF GENERAL OBLIGATION PROMISSORY NOTES OF THE COUNTY OF LA CROSSE, WISCONSIN, IN AN AGGREGATE PRINCIPAL AMOUNT NOT TO EXCEED \$2,550,000 AND RELATED MATTERS**

**WHEREAS**, counties are authorized by Chapter 67 of the *Wisconsin Statutes*, as supplemented and amended, to borrow money and to issue general obligation promissory notes to finance any project undertaken for a public purpose and to refund municipal obligations, including interest thereon; and, **WHEREAS**, it is hereby determined that it is necessary and desirable to issue general obligation promissory notes of the County of La Crosse, Wisconsin (the "*County*"), in an aggregate principal amount not to exceed \$2,550,000, for the public purpose of constructing highways and highway improvements, pursuant to Chapter 67 of the *Wisconsin Statutes*, as supplemented and amended; and, **WHEREAS**, it is now necessary and desirable for the County to issue its General Obligation Promissory Notes in an aggregate principal amount not to exceed \$2,550,000 (the "*Notes*") for the public purpose of constructing highways and highway improvements; and, **WHEREAS**, all or a portion of the expenditures relating to said improvements and to be made from the proceeds of the Notes (the "*Expenditures*") (i) have been paid within the sixty (60) days prior to the passage of this Resolution, or (ii) will be paid on or after the passage of this Resolution; and, **WHEREAS**, the County reasonably expects to reimburse itself or pay for the Expenditures with the proceeds of the Notes; **NOW, THEREFORE, BE IT RESOLVED** by the County Board of Supervisors of the County of La Crosse, Wisconsin, as follows:

*Section 1. Authorization.* There shall be issued the Notes of the County in an aggregate principal amount not to exceed \$2,550,000, for the public purpose aforesaid.

*Section 2. Sale of Notes.* For the purpose of offering the Notes for sale, pursuant to Section 67.08(2), *Wisconsin Statutes*, as supplemented and amended, the Auditor/Finance Director of the County is hereby authorized and directed to cause to be circulated the Official Terms of Offering and to publish appropriate notices of the sale of the Notes in a newspaper to be selected by the Auditor/Finance Director of the County prior to the receipt of bids therefor and to receive bids for the Notes. The Auditor/Finance Director of the County shall also cause to be prepared and distributed an Official Statement or Official Statements, including Official Terms of Offering, with respect to the Notes.

*Section 3. Award of Notes.* After receipt of bids for the Notes and consideration thereof by this County Board of Supervisors, this County Board of Supervisors will consider a resolution awarding the Notes to the best bidder, prescribing the terms thereof and the form of Note, and levying taxes in the specific amount necessary to pay the principal of and interest on the Notes.

*Section 4. Reimbursements.* The County reasonably expects to reimburse or pay the Expenditures with proceeds of the Notes. The maximum principal amount of the obligations expected to be issued for the Expenditures and to be made from the Notes is \$2,550,000.

*Section 5. Other Documents.* The Chairperson, the County Clerk, the County Treasurer, the Auditor/Finance Director and all other officers of the County are hereby authorized to execute all documents and certificates necessary in connection with the sale of the Notes, including without limitation an official statement describing the Notes and the County.

*Section 6. Severability.* If any section, paragraph or provision of this Resolution shall be held to be invalid or unenforceable for any reason, the invalidity or unenforceability or such section, paragraph or provision shall not affect any of the remaining provisions of this Resolution.

*Section 7. Ordinances, Resolutions Superseded.* All ordinances and resolutions in conflict herewith are hereby superseded to the extent of such conflict, and this Resolution shall take effect from and after its passage. **FISCAL NOTE:** Debt Service Funding will be provided for in the 2020 budget.

(137-18/19)

**EXECUTIVE COMMITTEE**

Motion by M. Kruse/M. Larson to suspend the rules and not read all the "Be It Resolved" clauses passed on a unanimous voice vote with 25 ayes, 1 absent - L. Berg, 2 excused - S. Doyle and R. Ebert, 1 vacant – District 27. Motion by M. Kruse/D. Holtze to approve. Discussion ensued. Administrator O'Malley responded to questions from the Board. The motion to approve passed on a voice vote with 23 ayes, 2 nays - J. Gundersen and K. Hoyer, 1 absent - L. Berg, 2 excused - S. Doyle and R. Ebert, 1 vacant – District 27.

**SUGGESTIONS FOR FUTURE AGENDA TOPICS – none offered.**

**ADJOURN**

Motion by M. Giese/K. Hoyer to adjourn at 6:51 PM passed on a unanimous voice vote with 25 ayes, 1 absent - L. Berg, 3 excused - S. Doyle and R. Ebert, 1 vacant – District 27.

**STATE OF WISCONSIN )**

**COUNTY OF LA CROSSE )**

**I, Ginny Dankmeyer , La Crosse County Clerk, in and for the County of La Crosse, Wisconsin, do hereby certify that the foregoing is a true and correct copy of the Journal of Proceedings of the La Crosse County Board of Supervisors at the La Crosse County Board of Supervisors Annual Meeting held Monday, November 12, 2018 and that it is the whole thereof. IN WITNESS THEREOF, I HAVE HEREUNTO SET MY HAND AND AFFIXED THE OFFICIAL SEAL THIS DAY 13 OF NOVEMBER 2018.**