

**LA CROSSE COUNTY BOARD OF SUPERVISORS MONTHLY MEETING  
PROCEEDINGS; THURSDAY, MARCH 21, 2024**

The La Crosse County Board of Supervisors Monthly Meeting was held on Thursday, March 21, 2024 in the Administrative Center, Room 1700. The County Clerk, Ginny Dankmeyer, took attendance. 28 supervisors were present when Chair Monica Kruse called the meeting to order at 6:00 P.M. and those otherwise present, excused or absent are noted in the roll call detail:

<b>District</b>	<b>Name</b>	<b>Attendance</b>
1	Vacant	
2	Geary, Ralph	Present
3	Pierce, David	Present
4	Freedland, Maureen	Present
5	Poley, Justin	Present
6	Plesha, Roger	Present
7	Padesky, Gary	Present
8	Isola, Peg	Present
9	Wacek, Dawn	Present
10	Cable, Kim	Present
11	Scheller, Patrick	Present
12	Erickson, Randy	Present
13	Tryggestad, Tina	Present
14	Larson, Margaret	Present
15	Kruse, Monica	Present
16	Ferries, Dan	Present
17	Pogreba, Jack	Present
18	Baroni, Mike	Present
19	Cornforth, Rick	Present
20	Doyle, Steve	Present
21	Abraham, Rob	Present
22	Viner, Pamela	Present
23	Nikolay, Matt	Excused
24	Hoyer, Kevin	Present
25	Jacobsen, Dennis	Present
26	Hundt, David	Present
27	Hesse, Dan	Present
28	Silva, Leonardo	Present
29	Schlimgen, Ken	Present
30	Mader, Dillon	Present

**PLEDGE OF ALLEGIANCE**

**COMMUNICATIONS AND ANNOUNCEMENTS:**

**County Board Chair Report - Monica Kruse**

- The April 8<sup>th</sup> Planning Meeting will be the last meeting for this term.
- The Strategic Planners will be coming back on May 8<sup>th</sup> for an all-day meeting which will be held at Solid Waste.
- WCA COWS Meetings - The County Officials Workshops will be held by WCA across the State. Contact the Clerk if you are interested in attending.
- Supervisor Conference Reports

- o Supervisor Tryggestad reminded Supervisors of the Blood Drive on April 3<sup>rd</sup> and 4<sup>th</sup>.

**Administrator Report - Jane Klekamp**

- General Update
  - o County Clerk Dankmeyer received the Wisconsin County Constitutional Officer of the Year Award; Congressman Van Orden visited Hillview to learn more about the project; the Wisconsin Child Support Association gave a certificate of appreciation and recognition to all local legislators; La Crosse County is a member of the Greater Area La Crosse Area Diversity Council and they asked for an update on the DEI work; the Finance Department received the PAFR Award for 2022 from the Government Finance Officers Association.

**APPOINTMENTS**

Motion by K. Cable/P. Scheller to reappoint Emily Meyer, Michael Sersch, and Vincent Loera to the Criminal Justice Management Council for a three year term to Expire April 20, 2027; reappoint Maureen Freedland, Mike Wobbe, and Lewis Kuhlman to the Solid Waste Policy Board for a three year term to expire April 30, 2027; reappoint Sam Bachmeier to the Wisconsin Pace Commission for a two year term to expire April 30, 2026 passed on a unanimous voice vote with 28 ayes, 1 excused - M. Nikolay and 1 vacant – District 1.

**CONSENT AGENDA**

Motion by R. Plesha/P. Isola to approve the minutes of the La Crosse County Board of Supervisors Planning Meeting held February 5, 2024, and the Monthly Meeting held February 15, 2024 and the claims list for \$2,799,939.48 passed on a unanimous voice vote with 28 ayes, 1 excused - M. Nikolay and 1 vacant – District 1.

**ORDINANCE NO. 212-3/24 TO AMEND CHAPTER 2 ("GOVERNING BODY") OF THE GENERAL CODE OF LA CROSSE COUNTY, WISCONSIN**

The County Board of Supervisors of the County of La Crosse does hereby ordain as follows:

**Section 1.** Chapter 2, "Governing Body", is amended to read:

SUBCHAPTER I

**COUNTY BOARD STRUCTURE AND RULES**

**2.02 COMMITTEES/BOARDS/COMMISSIONS.**

- (1) **Standing Committees** are defined as those that provide policy and program oversight over County departments, offices, or agencies. Standing Committees of the County Board shall be:
  - (a) Executive Committee
  - (b) Public Works and Infrastructure Committee
  - (c) Judiciary and Law Committee
  - (d) Veterans, Aging and Long Term Care Committee
  - (e) Planning, Resources and Development Committee
  - (f) Health and Human Services Board
- (2) **Special Committees, Boards and Commissions** are defined as creations of the County Board that do not have oversight or supervisory responsibilities over any particular County department, office or agency.
- (3) Additional information about Standing Committees and other Committees, Boards and Commissions is located in Chapter 1 of this Code.
- (4) **Appointments.**
  - (a) The County Board Chair is authorized to make new appointments or reappoint members to the standing committees except the Health and Human Services Board at or after the County Board April organizational meeting. The County Board Chair shall also have the power to select the chairs of the standing committees except where an alternate procedure is specified by State Statutes or this Code. Unless otherwise specified, appointments to Special Committees and other organizations shall be made by the County Board Chair with the approval of the County Board. There are no tenured appointments to any committee.

- (b) Where it is not inconsistent with County Code or County Board Rules, the County Administrator shall appoint the members of all boards and commissions where state statutes provide that such appointment shall be made by the County Board or by the County Board Chair. All appointments to boards and commissions by the County Administrator shall be subject to the confirmation of the County Board.
- (5) **Vacancies.** The County Board Chair is authorized to fill vacancies and to make membership changes upon the request of a particular Supervisor wishing to change. In addition, the County Board Chair shall fill vacancies that are created by chronic absenteeism. Chronic absenteeism is defined as at least 3 unexcused absences from committee meetings during a calendar year. The chair of the committee, board or commission shall determine if the absence is excused.
- (6) No County Board Supervisor, excluding officers of the Board, shall serve as a permanent member on more than 2 Standing Committees.
- (7) **Term.** Unless otherwise specified, all committee appointments shall be for a term of 2 years. Other than appointments to standing committees, all appointments of Supervisors to committees, commissions and boards shall continue as long as the appointed Supervisor remains on the Board.
- (8) **Salary.** County Board Supervisors receive a salary as set by the County Board pursuant to s. 59.10, Wis. Stats. Citizen members of the Health & Human Services Board and the Planning, Resource & Development Committee shall receive a per diem in the amount of \$25 per meeting.
- (9) **Session.** A session of the County Board is defined as a single two-year term of the La Crosse County Board of Supervisors. A session commences on the 3rd Tuesday in April following the biennial election of County Board Supervisors and terminates the 3rd Monday in April following the next biennial election of County Board Supervisors.
- (10) **Ad Hoc Committees.** Ad-Hoc Committees may be created by motion or by resolution designating the membership and objective of the Committee. Membership shall be appointed by the County Board Chair unless otherwise ordered. Ad-Hoc Committees shall present their reports, recommendations, resolutions, or ordinances to a standing committee unless otherwise directed by the County Board. Upon completion of its objectives and submission of a final report to the County Board, Ad-Hoc Committees shall be automatically disbanded.

## 2.03 ELECTION OF OFFICERS.

The officers of the County Board shall be the County Board Chair, the First Vice Chair, and the Second Vice Chair, who shall be elected by the Supervisors at the April Organizational meeting following the Spring Election, pursuant to s. 59.12, Wis. Stats. If no nominee receives a majority on the first ballot, the second ballot will include the 3 nominees receiving the most votes. If no nominee receives a majority on the second ballot, the third ballot shall include the 2 nominees with the most votes. When two candidates tie for a majority vote for an office, the balloting shall be repeated for that office as many times as necessary to obtain a majority vote for a single candidate. Voting shall be by secret ballot, except when only one nominee is put up for an office, the County Board may take a voice vote.

## 2.04 DUTIES OF THE COUNTY BOARD OFFICERS.

- (1) **Chair.** The County Board Chair shall exercise the powers and perform the duties described in these rules, those assigned by the County Board, those prescribed by parliamentary authority adopted herein, and shall include the following:
- (a) Preside over the County Board and open each meeting of the County Board at the time and place publicly noticed and call the Supervisors to order;
  - (b) As an elected official representing their district, the Chair is a member of the County Board and has the same rights in debate as any other Supervisor. However, the Chair is also obligated to maintain impartiality and fairness to the debate when presiding over the County Board. The Chair may enter debate and shall relinquish the chair in those instances.
  - (c) Receive and submit to standing committees for consideration all matters properly presented;
  - (d) Vote on all questions put before the Board. The County Board Chair's vote shall be recorded with those of other Supervisors;

- (e) Put to vote all questions properly moved and announce the results;
  - (f) Maintain the rules of order while Supervisors are engaged in debate;
  - (g) Lead the County Board on all occasions in the observance of order and decorum;
  - (h) Rule on any point of order or practice when necessary or when asked;
  - (i) Represent the County Board, obey its commands and declare its will.
- (2) **First Vice Chair.** The duties of the Vice Chair shall include:
- (a) Act as County Board Chair during the absence or disability of the County Board Chair;
  - (b) When the County Board Chair wishes to temporarily vacate the chair during a County Board meeting, act as Chair when designated by the County Board Chair.
- (3) **Second Vice Chair.** The Second Vice Chair shall assume the duties of the First Vice Chair in their absence.

## 2.05 MEETINGS

All meetings shall be held in the County Board Room at the La Crosse County Administrative Center unless otherwise ordered by the board. If, an emergency situation arises, in which in the opinion of the Chair and Vice Chairs collectively, it would be unsafe, or a threat to the health of members of the Board of Supervisors, or members of the public, to hold an in-person meeting, then on a temporary basis, any meeting may be conducted by electronic audio-visual means. All meetings, including any electronic meetings must be conducted in accordance with the Wisconsin Open Meetings Law and provide reasonable access to members of the public.

- (1) **Annual Meeting.** The annual meeting of the County Board shall commence on the second Monday of November of each year. When the day of the meeting falls on November 11, the meeting shall be held on the next day.
- (2) **Organizational Meeting.** The organizational meeting of the County Board shall be held on the third Tuesday in April pursuant to s. 59.11(1)(c), Wis. Stats.
- (3) **Regular Meetings.** The County Board may transact the general business of the County at the following meetings:
  - (a) *Monthly meetings.* The regular monthly meeting of the County Board shall be held on the third Thursday of each month, except as otherwise provided.
  - (b) *Planning meetings.* County Board Planning Meetings shall be held on Monday of committee week which is the week before the regular monthly meeting, except as otherwise determined by the County Board or the Board Chair.
- (4) **Special Meetings.** The County Board may, upon written request of a majority of the Supervisors, call special meetings pursuant to s. 59.11(2), Wis. Stats.
- (5) **Emergency Meetings.** An emergency meeting is a meeting called to discuss a matter upon which immediate action might be necessary in order to protect the health, safety and welfare of the citizens of the County. Emergency meetings of the County Board may be called by the County Board Chair by making a written declaration of emergency and filing it with the County Clerk and by attempting to notify each Supervisor of the time and place of such emergency meeting as well as the purpose of such meeting. In addition, all news media who are routinely notified of regular meetings, shall be notified of the time, place and purpose of the emergency meeting. The emergency meeting shall take place not less than 2 hours after an attempt to contact all Supervisors and the media has occurred. In the absence of the County Board Chair, an emergency meeting may be called by the First Vice Chair or, in their absence, the Second Vice Chair.
- (6) **Quorum.** A majority of Supervisors elected shall constitute a quorum to transact business. Those Supervisors present, absent or excused shall be entered in the journal. All questions shall be determined by a majority of the Supervisors present, unless otherwise provided by statutes or rule of the County Board. In order to assure a quorum for a County Board committee meeting, the County Board Chair or committee chair, if the County Board Chair is not present, may appoint 1 or more Supervisors to serve as temporary replacements for those committees that provide for chair appointment. The County Board Chair shall serve as an ex-officio member of all committees, with voting privileges when a regular committee member is not present at the beginning of the meeting and the County Board Chair has been present throughout the meeting.

- (7) **Starting Time.** The starting time of the regular monthly meeting shall be determined at the first organizational meeting following election of the County Board for the ensuing term of office by a majority of the Supervisors who are present, except that the starting time may be changed for special occasions as determined by a majority of the County Board.
- (8) **Presiding Officer.** The Chair shall preside at all meetings of the Board. In the absence of the Chairperson or at the direction of the Chairperson, the First or Second Vice Chairperson shall preside. In the absence of all three, the County Clerk shall call the Board to order and the Board shall elect one of its members as temporary chairperson.

2.06 **ORDER OF BUSINESS.** The order of business at the regular meeting shall be generally as follows:

- 1. Roll Call
- 2. Pledge of Allegiance
- 3. Election of officers (April organizational meeting in even-numbered years)
- 4. Communications, announcements and report
- 5. Appointments
- 6. Approval of County Board minutes
- 7. Presentation of resolutions, ordinances, motions and other business from Standing Committees
- 8. Items for future agenda
- 9. Adjournment

2.07 **PUBLICATION OF PROCEEDINGS.** Pursuant to Ch. 985, Wis. Stats, the La Crosse Tribune is designated as the official newspaper of La Crosse County.

2.08 **AGENDA.**

- (1) The Agenda shall be the responsibility of the Chair with the assistance of the County Administrator and County Clerk and circulated to the Board not less than 48 hours before each meeting. All matters to be included on the agenda shall be reported to the County Clerk no later than 10:00 A.M. on the Friday preceding the County Board meeting unless added as an addendum at the discretion of the County Board Chair and not in violation of the Open Meetings Law.
- (2) *Zoning Items.* The recommendations of the Planning, Resources and Development Committee on zoning items listed on the County Board agenda shall be considered individually.

2.09 **OPEN MEETINGS LAW.**

The Chair of each committee, subcommittee, special committee, standing committee, commission or board shall have the primary responsibility for complying with ss. 19.81-19.98, Wis. Stats., known as the "Open Meetings Law". The Chair or his/her designee shall notify the County Clerk as to how notices shall be conveyed to the news media. Those committees that desire notification to be made through the County Clerk's Office shall so designate in writing.

2.10 **NOTICE OF MEETINGS.**

All notices of meetings shall be provided to the County Clerk. Public notice shall be provided consistent with s. 19.84(1), Wis. Stats. at least 24 hours prior to the meeting unless the meeting is an emergency as defined above.

2.11 **RESOLUTIONS AND ORDINANCES.**

- (1) **Resolutions.** *Resolution means an expression of the county board of supervisors concerning matters of administration, an expression of a temporary character or a provision for the disposition of a particular item of the administrative business of the county board of supervisors.*
  - (a) All resolutions shall be drafted by the Corporation Counsel Office, the County Clerk, the Human Resources Director, the Auditor/Finance Director, the County Administrator, or the Associate County Administrator to assure uniformity of format and proper content. Upon completion, the resolution shall be forwarded to the County Administrator, Auditor/Finance Director, and County Board Chair for review.
  - (b) The County Administrator, the Auditor/Finance Director, the County Board Chair and Corporation Counsel shall review all resolutions prior to

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introduction to the County Board and shall indicate on each resolution one of the following: Recommended, Not Recommended, or Reviewed Only.

- (c) Unless the County Board Chair authorizes the placement of a resolution directly on the County Board agenda, resolutions shall be submitted to the appropriate Standing Committee prior to introduction to the County Board. If the County Board Chair authorizes the placement of a resolution directly on the County Board agenda, a majority vote of the members present must vote approve the resolution being placed on the agenda by the County Board Chair prior to it being discussed or voted on by the County Board. This does not apply to proclamations or resolutions which are honorary in nature, for example, recognizing retirees, which may be considered by the Board without first being approved by a standing committee.
  - (d) All resolutions appropriating or committing funds shall include a fiscal note. Any resolution that includes a non-budgeted item shall be reviewed and approved by the Executive Committee prior to introduction before the County Board
  - (e) Resolutions that contain bids or quotes shall include a summary of the names of the bidders and bids or quotes received.
  - (f) Resolutions submitted to a Standing Committee shall be reported to the County Board by that committee. Resolutions submitted to more than one standing committee shall be reported by last standing committee having considered the resolution.
  - (g) At the Committee level, resolutions may only be amended by the originating Standing Committee or Standing Committees. After introduction to the County Board, any resolution may be amended by a Supervisor in accordance with Robert's Rules of Order. All amendments and motions of a significant matter shall be submitted in writing to the County Clerk before the adjournment of the County Board meeting in which it is presented.
  - (h) The Title, the "Resolved" portions of the resolution, or an appropriate summary of the "Resolved" portion of the resolution, and the fiscal note shall be read for consideration at the County Board meeting, unless otherwise determined by a majority of the Supervisors present.
- (2) **Ordinances.** *Ordinance means an official legislative action of the county board of supervisors, which action is a regulation of a general and permanent nature and enforceable as a local law.*
- (a) All ordinances shall be drafted by the Corporation Counsel Office and shall have attached an analysis of the ordinance clarifying the intent of the legislation. Changes in the wording of ordinances shall be included on a copy of the ordinance showing the deleted language by shading through the words to be deleted and by underlining the words to be changed or added. Each Supervisor shall be presented with a copy of the analysis and the existing ordinance with the deleted and new language.
  - (b) A proposed ordinance shall be reviewed by the originating Standing Committee prior to introduction before the County Board. After review, the ordinance shall be placed on the agenda for the next County Board meeting if recommended by a majority of the committee or by a minority report. The originating Standing Committee shall report to the County Board its recommendations or comments on the proposed ordinance.
  - (c) For consideration of an ordinance, the ordinance title and subject matter shall be read, unless reading of the entire ordinance is requested by a majority of the Supervisors present.
  - (d) An ordinance shall be considered at two County Board meetings. After introduction to the County Board, the ordinance shall be referred to the next meeting of the County Board for consideration, unless this rule is waived by a 2/3 vote of the Supervisors present. The ordinance may be debated at either or both of the two readings.

- (e) A public hearing on the proposed ordinance shall be held if required by statute or if requested by a Supervisor and approved by a majority vote of the Supervisors present. The date of the public hearing shall be prior to the County Board meeting where the ordinance is to be voted upon.
- (f) An amendment to a proposed ordinance may be introduced, debated, and voted on at the first consideration by the County Board or at subsequent considerations. A majority vote is required for passage of an amendment to an ordinance. If the amendment is approved and is substantial or major, the ordinance and amendment shall be referred to the next meeting of the County Board unless 2/3 of the Supervisors present vote to consider the ordinance as amended at the present meeting. If the County Board Chair determines that the amendment is dilatory or frivolous or finds the amendment to be minor or technical in nature, the ordinance and amendment shall not be referred to the next County Board meeting.
- (g) Following approval by the County Board, the Clerk shall publish the ordinance as required by law. Unless otherwise specified, the Ordinance shall not take effect until the day following official publication.
- (h) The Clerk and/or Corporation Counsel are authorized to renumber, reformat and correct obvious typographical errors in the Code of Ordinances without first submitting them to the County Board. Such rearranging, reformatting and editing shall not affect the validity of such ordinances or the provisions of this Code affected by such ordinances.

2.12 **REFERRAL TO COMMITTEE.**

- (1) Any resolution, ordinance, or motion introduced by a Supervisor and not on the agenda or not previously reviewed or studied by an appropriate committee shall, without motion, be referred by the County Board Chair to an appropriate committee unless this rule is waived by a 2/3 vote of the Supervisors present and such immediate consideration would not be a violation of the Open Meetings Law.
- (2) All matters referred to a committee shall be reported out to the full County Board within 90 days of its referral unless otherwise specified by the County Board.

2.13 **PARLIAMENTARY RULES.**

- (1) Roberts' Rules of Order Newly Revised, current edition, shall prevail regarding the parliamentary procedure when not in conflict with any Wisconsin Statute or rule of the County Board
- (2) When a motion is under consideration, no other motion shall be entertained except
  - a. To adjourn
  - b. To recess
  - c. To lay on the table
  - d. To close debate (Move the previous question)
  - e. To postpone to a day certain
  - f. To refer to committee
  - g. To amend or to substitute
  - h. To postpone indefinitelyThese several motions shall take precedence in the order in which they stand in this rule. The motion to adjourn shall be in order if the Supervisor making it has the floor. The motions to adjourn, to recess, to lay on the table, and to close debate are not debatable.
- (3) Except as otherwise provided, meeting procedures pursuant to s. 59.11, Wis. Stats., shall apply.

2.14 **ATTENDANCE.**

It shall be the responsibility of each Supervisor and committee member to serve diligently. Consistent failure to attend the meetings of any Board or committee on a regular basis without cause shall constitute neglect of duty.

- (1) A Supervisor shall attend all County Board meetings. A Board member may, with prior permission of the Board Chair and notification to the County Clerk take part in a County Board meeting by approved secured electronic means. Absent emergency circumstances, a Board member must provide 48-hours notice to the Board Chair and

the County Clerk. A Board member who takes part in a County Board meeting by approved secured electronic means must be able to sign into the electronic voting program and, after doing so, will be considered to be present at the County Board meeting for purposes of a quorum and will be allowed to vote provided that the Board member attends the entire meeting. A Board member may not attend more than three (3) County Board meetings in a calendar year by approved secured electronic means. Attendance in a closed session of the County Board meeting by approved secured electronic means is not allowed.

- (2) A member of a committee of the County Board may, with prior permission of the Committee Chair take part in a committee meeting by TEAMS or other electronic means. A committee member who takes part in a meeting by TEAMS or other electronic means will be considered to be present at the meeting for purposes of a quorum and will be allowed to vote. A committee member may not attend more than three (3) meetings in a calendar year by telephone or other electronic means. The three (3) committee meetings limit applies to each committee to which a member is appointed. Attendance in a committee's closed session by telephone or other electronic means is not allowed.
- (3) A Supervisor may be excused from a session of the County Board by giving prior notice to the County Clerk. A Supervisor may be excused from a committee meeting by giving prior notice to the Committee Chair.
- (4) Failure to comply with this attendance requirement may subject the offender to the penalties pursuant to s. 59.11(4), Wis. Stats., including having the County Board Chair issue a warrant for attendance as set forth in said statute or to the instigation of removal for cause under s. 17.16, Wis. Stats.

#### 2.15 **PUBLIC COMMENT.**

Unless otherwise required by law and noticed on the agenda, there is no public comment at County Board meetings. Committee meeting agendas may include public comment. When the public notice of a committee meeting provides for a period of public comment the committee may receive information from members of the public and may, to a limited extent during the public comment period, discuss any matter raised by the public. It is advisable to limit discussion (if any) of the subject and to defer any extensive deliberation to a later meeting for which more specific notice can be given. No formal action may be taken on a subject raised in the public comment period, unless that subject is also identified as an actionable item in the meeting notice.

- (1) Unless otherwise determined by the Chair, reasonable rules governing the conduct of a period of public comment, for County Board or its committees, includes the following:
  - (a) A public comment period is limited to no more than thirty (30) minutes.
  - (b) The maximum time allotted to each speaker is three (3) minutes.

#### 2.16 **CLOSED SESSION.**

Whenever a committee meets in closed session pursuant to Wis. Stat. § 19.85, the clerk or recording clerk shall record all motions made, who initiated and seconded the motions, and how each member voted on all votes taken by such committee in separate closed meeting minutes in the same manner as the regular minutes. Closed session minutes shall be kept in a secure location and no persons except members of the county board, the corporation counsel, the county clerk and the county administrator shall have access thereto. Prior to the end of each session year, the corporation counsel shall examine the closed session minutes and determine what portions, if any, should be made public. A county official or employee shall not disclose confidential information that has been acquired by being present at a closed session authorized by Wisconsin Statutes s. 19.85. For purposes of this section, "confidential information" means any communication in a closed session that is specifically related to the agenda item that is authorized to be considered in closed session.

#### 2.17 **ADDRESSING THE BOARD.**

- (1) Unless noted on the agenda, no one other than a Supervisor or County staff when requested by a Supervisor will be allowed to speak except by the permission of the County Board by unanimous consent. If no Supervisor objects, the County Board Chair shall grant such privilege. Failing unanimous consent, a motion to suspend the rules may be accepted by the Chair. When an individual is granted the privilege of



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the floor, there shall be a 5-minute limit on presentations unless the Board allows more time by unanimous consent or motion. Members of the public shall not be permitted to address the Board on a zoning matter unless the meeting has been noticed as a public hearing.

- (2) No County Board member shall speak unless the supervisor addresses the Chairperson and is recognized by the Chairperson. As a general rule, the County Board Chair shall attempt to recognize a Supervisor who has not yet spoken on the issue before recognizing a Supervisor who has already spoken.

**2.18 COUNTY BOARD CHAIR MAY VACATE THE CHAIR.**

If the County Board Chair desires to enter into debate upon any matter before the County Board, they shall surrender the chair to the Vice Chair during such debate and shall have the privilege of the floor in exactly the same way as any other Supervisor, except that the Chair shall be recognized as the first speaker after vacating the chair. In the event that both Vice Chairs have spoken on the issue at hand, the Chair may designate another Supervisor to preside during that debate.

**2.19 VOTING.**

- (1) It is the duty of all Supervisors present to vote yes or no, unless they are required to abstain due to a conflict of interest.
- (2) A Supervisor shall abstain from voting when they are legally required to do so under the County or State Code of Ethics or conflict of interests. A Supervisor who abstains when legally required to do so shall inform the Chair of the reason for the abstention prior to debate on the pending question or immediately upon learning of the conflict of interest. A Supervisor abstaining due to a conflict of interest cannot participate in debate on the issue. A Supervisor who is legally required to abstain will not be counted when determining the number of votes required for a majority.
- (3) The Chair may call for a voice vote or a show of hands unless a roll call vote is requested. If the vote is taken by a show of hands, the Chair shall announce the names of those Supervisors voting in the minority.
- (4) When a roll call vote is requested by the Chair or any Supervisor present, it shall be taken on the electronic voting system and a hard copy generated for the record unless the electronic voting system is not operational
- (5) No secret ballot may be utilized to determine any election or other decision of the County Board except the election of the County Board Chair and Vice Chairs.

**2.20 BUDGET ADJUSTMENTS AND ACTION ON FISCAL MATTERS.**

- (1) The county budget is a fiscal plan for La Crosse County developed in accord with the County Ordinance, County Finance Policy and Procedure, Wisconsin State Statutes and the Governmental Accounting Standards Board.
- (2) Appropriations contained in the annual budget are made at the department level. Departments are expected to operate within their authorized budgets to ensure operational accountability.
- (3) Budget Adjustments - Expenditures in excess of the amount appropriated for any department shall require either County Administrator, Executive Committee or County Board approval, in accordance with sec 65.90(5) Stats and as detailed in the Finance Policy and Procedure Manual.

**2.21 MOTION TO RECONSIDER.**

- (1) A motion for reconsideration may only be made by a Supervisor who voted on the prevailing side on such matter or, when the Board is evenly divided, by any member. A motion for reconsideration must be made on the same day, the following day if the meeting is more than 1 day, or prior to the next County Board or committee meeting.
- (2) A motion to reconsider made at the same meeting as the original motion may be seconded by any Supervisor regardless of how they voted when the original motion was decided.
- (3) In order to reconsider an action at a subsequent meeting of the committee or County Board, notice of the motion to reconsider, along with the number of the ordinance or resolution to be reconsidered, must be provided to the County Clerk so that it can be included on the agenda.
- (4) If notice of an intent to reconsider is given, all action upon the matter shall be suspended.

- (5) Any motion for reconsideration requires only a majority of the Supervisors present, regardless of the vote necessary to adopt the motion to be reconsidered. A motion to reconsider being made and lost shall not be renewed except by the unanimous consent of the Supervisors present.

**2.22 SUSPENSION OF RULES.**

Unless prohibited by Wisconsin Statutes, rules may be suspended at any meeting by a 2/3 vote of Supervisors present.

**Section 2.** This Ordinance shall take effect the day after passage and publication.

**MONICA KRUSE, COUNTY BOARD CHAIR;  
GINNY DANKMEYER, COUNTY CLERK**

**EXECUTIVE COMMITTEE**

Motion by K. Cable/R. Erickson to approve passed on a unanimous voice vote with 28 ayes, 1 excused - M. Nikolay.

**RESOLUTION NO. 44-3/24 RE: ELECTED OFFICIALS’ SALARIES FOR NEXT TERM 2025-2028, COUNTY CLERK, COUNTY TREASURER, REGISTER OF DEEDS**

**WHEREAS**, the County Board has reviewed and considered modifications of the salary for the elected positions of County Clerk, County Treasurer and Register of Deeds pursuant to Wisconsin State Statutes and; **WHEREAS**, salaries for the Sheriff and Clerk of Courts 3% for all four years of their term of office. **NOW THEREFORE BE IT RESOLVED**, that the following elected officials shall be paid at the annual rates set forth on the following schedule for the 2025-2028 term commencing January 6, 2025, and for the subsequent years of the term, shall be effective January 1<sup>st</sup> for 2026, 2027 and 2028.

	2024 Current Rate	2025 Annual Rate 3% increase	2026 Annual Rate 3% increase	2027 Annual Rate 4% increase	2028 Annual Rate 4% increase
County Clerk	\$89,405	\$92,087	\$94,850	\$98,644	\$102,590
County Treasurer	\$89,405	\$92,087	\$94,850	\$98,644	\$102,590
Register of Deeds	\$89,405	\$92,087	\$94,850	\$98,644	\$102,590

**BE IT FURTHER RESOLVED**, that, in addition to the above compensation, the elected officials shall also pay, as required by state law, 50% of the elected officials Wisconsin Retirement System contribution, and such changes from year to year as set by the state and WRS, and; **BE IT FURTHER RESOLVED**, that the elected officials shall be eligible for voluntary health, dental and life insurance subject to the same terms and conditions as full-time non-represented La Crosse County employees. **FISCAL NOTE:** The estimated cost of salary for 2025 is \$276,261 and rollups (FICA, MED, WRS) of \$40,196. All elected officials are contributing 6.9% to the WRS for 2024.

**EXECUTIVE COMMITTEE**

Motion by K. Cable/K. Hoyer to approve. Motion by G. Padesky/D. Ferries to amend by changing 2027 and 2028 to 4%. Discussion ensued. The motion to amend passed on a unanimous voice vote with 28 ayes, 1 excused - M. Nikolay and 1 vacant – District 1. The motion to approve as amended passed on a unanimous voice vote with 28 ayes, 1 excused - M. Nikolay and 1 vacant – District 1.

**RESOLUTION NO. 45-3/24 RE: APPROVAL OF VILLAGE OF WEST SALEM’S EXERCISE OF THE OPTION IT HOLDS TO PURCHASE PORTIONS OF TAX PARCELS 16-1046-000, 16-1046-100, 16-1046-200 AND 16-1046-300 AND APPROVAL OF THE CERTIFIED SURVEY MAP**

**WHEREAS**, La Crosse County owns property in the Village of West Salem commonly referred to as the “Lakeview Business Park”; and **WHEREAS**, In December of 2019, La Crosse County entered into an exclusive purchase option with the Village of West Salem whereby the Village could exercise an option to purchase land included in the option at a rate of \$25,000 per acre; and **WHEREAS**, In February of 2024, the Village of West Salem notified La Crosse County that it was exercising its option to purchase 45.42 acres encompassing portions of tax parcels 16-1046-000, 16-1046-100, 16-1046-200 and 16-1046-300 and as identified as Lots 1 and 2 of a proposed certified survey map (CSM), a copy of which is attached

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as Exhibit "A", which includes wetland area; and **WHEREAS**, the CSM, attached as Exhibit "A", represents the surveying, division and mapping of the identified parcels, which CSM was prepared by DAVY ENGINEERING COMPANY as project number 12594-001.110; and **WHEREAS**, the size of Outlot 1 is roughly the size of the Wetland which is part of Lot 2 and the Village is paying \$25,000 per acre for the Wetland acreage in return for the County deeding Outlot 1 to the Village; and **WHEREAS**, Ownership of Outlot 2 is retained by La Crosse County for present and future access to land the County will continue to own east of Lot 2; **NOW THEREFORE BE IT RESOLVED**, that the La Crosse County Board approves and accepts certified survey map (CSM) attached as Exhibit A, which was prepared by DAVY ENGINEERING COMPANY as project number 12594-001.110 and the County Board Chair is authorized to sign it on behalf of the County; and **BE IT FURTHER RESOLVED** that La Crosse County Board Chair and the La Crosse County Clerk are hereby authorized to execute any and all documents necessary to effectuate the sale of Outlot 1 and Lot 1 and Lot 2 to the Village of West Salem, including but not limited to a warranty deed, after approval by Corporation Counsel, and deliver the same at closing in return for the purchase price of \$1,135,500.00. **FISCAL NOTE:** Proceeds from the sale will be deposited into General Fund division 100.155.1450 within the County financial system.

#### **EXECUTIVE COMMITTEE**

Motion by K. Cable/S. Doyle to approve. Discussion ensued. Administrator Klekamp, Corporation Counsel DeVore and Zoning Administrator Stewart responded to questions from the Board. The motion to approve passed on a unanimous voice vote with 28 ayes, 1 excused - M. Nikolay and 1 vacant – District 1.

#### **RESOLUTION NO. 46-3/24 RE: APPROVAL OF THE AMENDMENTS TO LA CROSSE INTERNATIONAL BUSINESS PARK DECLARATION OF PROTECTIVE COVENANTS**

**WHEREAS**, the City of La Crosse received a request from Advanced Fiber Pro, property-owner for Lots 22, 23, & 24, to amend the Declaration of Protective Covenants in the International Business Park in regards to Section 5C Parking Location, Section 4G Freight Handling, and Section 4K Building Materials; and **WHEREAS**, Advanced Fiber Products is continuing to experience ongoing business growth and needs to expand its facility to accommodate this continued growth; and **WHEREAS**, given the restrictions of the covenants and the site itself, the covenant amendments as outlined in the attachment to this resolution are needed to allow for the facility expansion; and **WHEREAS**, The City of La Crosse has received written approval from the majority of International Business Park Owners' agents and **WHEREAS**, the Common Council of the City of La Crosse approved the requested amendments in January of 2024; and, **WHEREAS**, if either the City Council or the County Board reject the proposed amendments to the protective covenants the proposed amendments will not be allowed; and, **WHEREAS**, the requested amendments are consistent with the stated purpose of the Covenants to provide for the orderly and attractive grouping of service, manufacturing and other industrial buildings and operations and are not adverse to the interests of La Crosse County. **NOW THEREFORE BE IT RESOLVED**, that the La Crosse County Board does hereby approve amendment of the La Crosse International Business Park Declaration of Protective Covenants as proposed by the City of La Crosse. **FISCAL NOTE:** No cost to La Crosse County.

#### **PUBLIC WORKS AND INFRASTRUCTURE**

##### **EXECUTIVE COMMITTEE**

Motion by K. Cable/G. Padesky to approve. Discussion ensued. Zoning Administrator Stewart and Administrator Klekamp responded to questions from the Board. Motion by K. Schlimgen to amend by removing the exception for Lot 22 in section 4G failed for lack of a 2<sup>nd</sup>. The motion to approve passed on a voice vote with 27 ayes, 1 nay - K. Schlimgen, 1 excused - M. Nikolay and 1 vacant – District 1.

#### **RESOLUTION NO. 47-3/24 RE: APPROVAL OF REQUEST FOR A \$50,000 GRANT TO THE LAKE ONALASKA LAKE DISTRICT TO ASSIST WITH DREDGING PROJECT**

**WHEREAS**, Since 2016 the Lake Onalaska Protection and Rehabilitation District [Lake District] has been working with local groups and partner agencies to identify ways to improve access to Lake Onalaska and the Upper Mississippi River National Wildlife and Fish Refuge; and **WHEREAS**, increased flowage into the Mississippi River and Lake Onalaska have increased sediment and Federal and State authorities have approved dredging of an area of the lake; and **WHEREAS**, the dredging project will help restore and

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create new fish habitat, enhance access, and provide relief to properties experiencing the filling in of shoreline; and **WHEREAS**, access to and the use of the Lake Onalaska and the Upper Mississippi River National Wildlife and Fish Refuge benefits not only La Crosse County but the entire region by providing access to outdoor recreation and by contributing to the local economy specifically in the area of outdoor recreational equipment, particularly marine and fishing equipment; and **WHEREAS**, the Lake District is requesting a contribution of \$50,000 towards the dredging project. This amount would be combined with fundraising and other grants to offset the cost of the project; and **WHEREAS**, the La Crosse County Board has budgeted \$100,000 annually toward Lake District projects since 2022 to help offset future dredging costs of Lake Neshonoc; and **WHEREAS**, through approval of Resolution 16-8/23, the La Crosse Board of Supervisors allocated \$10,000 in matching funds for harvesting aquatic vegetation in the Lake Onalaska boat travel corridor. **NOW THEREFORE BE IT RESOLVED**, the La Crosse County Board hereby approves the request by the Lake Onalaska Protection and Rehabilitation District for matching funding in the amount of \$50,000 dollars for the Lake Onalaska dredging project. **FISCAL NOTE:** There is currently \$280,000 available in the 100.205.2130 division within the County financial system. This \$50,000 contribution will reduce available dollars to \$230,000 for future Lake District projects.

#### **EXECUTIVE COMMITTEE**

Motion by K. Cable/D. Ferries to approve. Discussion ensued. Chair Kruse and Administrator Klekamp responded to questions from the Board. The motion to approve passed on a voice vote with 27 ayes, 1 nay – D. Hundt, 1 excused - M. Nikolay and 1 vacant – District 1.

#### **RESOLUTION NO. 48-3/24 RE: SUPPORTING THE NEED FOR STATEWIDE EFFORTS FOR ENHANCED REGULATION AND ENFORCEMENT PROHIBITING PUPPY MILLS**

**WHEREAS**, the existence of puppy mills, that is breeding environments in which puppies are bred primarily in pursuit of profit and are cared for only minimally, is unconscionable for reasons including, but not limited to, the way animals are treated and the significant consumer risks related to unhealthy animals; and, **WHEREAS**, the federal Animal Welfare Act, which governs the humane treatment of animals bred for purposes of sale, is administered by the U.S. Department of Agriculture's Animal and Plant Health Inspection Service, has been highly ineffective in stopping puppy mills due to limited authority and lax enforcement; and, **WHEREAS**, 2009 Wisconsin Act 90, which took effect on June 1, 2011, and is administered by the Wisconsin Department of Agriculture, Trade, and Consumer Protection (DATCP) and which was intended to protect dogs and the people who buy or adopt them, also suffers from limited scope and insufficient enforcement; and, **WHEREAS**, consistent, uniform, statewide application of enhanced animal welfare statutes and significantly increased enforcement of such statutes is essential to effectively address the multitude of negative impacts from puppy mills, the multiple sources of breeders who mistreat animals, and the multiple ways in which bad breeders mistreat animals, which includes, but is not limited to, over-breeding; inbreeding; minimal veterinary care; lack of socialization, exercise, and enrichment; lack of adequate food, water, and shelter; and lack of sanitation. **NOW THEREFORE, BE IT RESOLVED** that the La Crosse County Board of Supervisors hereby encourages the State of Wisconsin to enhance its animal welfare laws related to the regulation of dog breeders, sellers, and facility operators; to significantly increase its enforcement efforts and resources to stop puppy mills in the State of Wisconsin and to stop the inflow of puppies into Wisconsin from puppy mills outside of Wisconsin; and to create a consistent, uniform, statewide approach for curtailing puppy mills, protecting consumers, and preventing animal abuse and mistreatment related to puppy mills. **BE IT FURTHER RESOLVED**, that the La Crosse County Clerk is directed to distribute a copy of this resolution to each state legislator representing La Crosse County and to the Wisconsin Counties Association for consideration in their legislative platform. **FISCAL NOTE:** No direct fiscal impact to La Crosse County at this time. Any future changes to state statutes could impact permitting processes in the Zoning Department

#### **HEALTH AND HUMAN SERVICES BOARD**

Motion by T. Tryggestad/R. Cornforth to approve. Discussion ensued. Environmental Health Manager Carol Engle-Drury and Corporation Counsel DeVore responded to questions from the Board. The motion to approve passed on a unanimous voice vote with 28 ayes, 1 excused - M. Nikolay and 1 vacant – District 1.

**RESOLUTION NO. 49-3/24 RE: AUTHORIZING ACCEPTANCE OF ADDITIONAL STATE FUNDING OF MEDICAL RESERVE CORPS THROUGH JUNE 2024**

**WHEREAS**, the Wisconsin Department of Health Services - Division of Public Health (DPH) Office of Preparedness and Emergency Health Care has received funding from the Department of Health and Human Services – Administration for Strategic Preparedness and Response, and **WHEREAS**, the Wisconsin Department of Health Services – Division of Public Health Office of Preparedness and Emergency Health Care is sub-awarding the La Crosse County Health Department’s Medical Reserve Corp (MRC) unit, funding to support the work of the MRC program by expanding, sustaining, and improving the MRC network with a focus on health emergency preparedness response and readiness, and **WHEREAS**, La Crosse County’s sub-award funds are \$30,000 and the La Crosse County Health Department intends to utilize the available funding to (1) strengthen volunteer and community engagement in La Crosse County and partner counties by creating engagement and training opportunities with seniors in Jackson and La Crosse Counties, purchasing CPR feedback manikins for use in Jackson, Monroe, Vernon and Crawford Counties, and obtaining preparedness training for partner county staff, **NOW THEREFORE BE IT RESOLVED**, that the County Board of Supervisors hereby supports the Health Department’s receipt of \$30,000 from the Wisconsin Department of Health Services - Division of Public Health (DPH) Office of Preparedness and Emergency Health Care to carry out the goals of *Readiness and Response Using MRC Units* initiative. **FISCAL NOTE:** Acceptance of this grant will require no match. The personnel and operating costs related to this ongoing grant are tracked under division 200.240.1000 within the County financial system under the Operations section of the Health Department.

**HEALTH AND HUMAN SERVICES BOARD**

Motion by T. Tryggestad/P. Scheller to approve passed on a unanimous voice vote with 28 ayes, 1 excused - M. Nikolay and 1 vacant – District 1.

**OLD BUSINESS – ATV Route Applications from January 18, 2024 Monthly Meeting**

Motion by P. Viner/D. Hundt to divide the question and vote on each route individually. Discussion ensued. Corporation Counsel DeVore responded to questions from the Board. The motion to divide the question passed on a unanimous voice vote with 28 ayes, 1 excused - M. Nikolay and 1 vacant – District 1.

**ATV ROUTE 1 - CTH M FROM SOUTH HAMILTON LINE TO STH 14; 13 MILES**

Motion by D. Hesse/K. Hoyer to approve. Discussion ensued. Highway Commissioner Joe Langeberg responded to questions from the Board. The motion to approve failed on a roll call vote with 14 ayes - R. Abraham, S. Doyle, D. Ferries, D. Hesse, K. Hoyer, D. Hundt, D. Jacobsen, G. Padesky, D. Pierce, R. Plesha, J. Pogreba, P. Scheller, T. Tryggestad and P. Viner, 14 nays - M. Baroni, K. Cable, R. Cornforth, R. Erickson, M. Freedland, R. Geary, P. Isola, M. Kruse, M. Larson, D. Mader, J. Poley, K. Schlimgen, L. Silva and D. Wacek, 1 excused - M. Nikolay and 1 vacant – District 1.

**ATV ROUTE 2 - CTH O FROM CTH M TO CTH B; 4 MILES**

Motion by K. Hoyer/G. Padesky to approve. Discussion ensued. The motion to approve passed on a roll call vote with 17 ayes, 11 nays - M. Baroni, R. Erickson, M. Freedland, R. Geary, P. Isola, M. Kruse, M. Larson, D. Mader, J. Poley, K. Schlimgen and D. Wacek, 1 excused - M. Nikolay and 1 vacant – District 1.

**ATV ROUTE 3 - CTH OA FROM CTH O TO STH 33; 4 MILES**

Motion by K. Hoyer/D. Hesse to approve. Discussion ensued. The motion to approve passed on a roll call vote with 15 ayes, 13 nays - M. Baroni, R. Cornforth, R. Erickson, M. Freedland, R. Geary, P. Isola, M. Kruse, M. Larson, D. Mader, J. Poley, K. Schlimgen, L. Silva and D. Wacek, 1 excused - M. Nikolay and 1 vacant – District 1.

**ATV ROUTE 4 - CTH B FROM CTH M TO O; 6 MILES**

Motion by J. Pogreba/D. Jacobsen to approve. Discussion ensued. Corporation Counsel DeVore responded to questions from the Board. The motion to approve passed on a roll call vote with 21 ayes, 7 nays - R. Erickson, M. Freedland, P. Isola, M. Kruse, M. Larson, D. Mader and D. Wacek, 1 excused - M. Nikolay and 1 vacant – District 1.

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**ATV ROUTE 5 - CTH FO FROM CTH OA TO CTH F; 2 MILES**

Motion by K. Hoyer/D. Hesse to approve. Discussion ensued. The motion to approve passed on a roll call vote with 16 ayes, 12 nays - R. Cornforth, R. Erickson, M. Freedland, R. Geary, M. Kruse, M. Larson, D. Mader, R. Plesha, J. Poley, K. Schlimgen, L. Silva and D. Wacek, 1 excused - M. Nikolay and 1 vacant – District 1.

**ATV ROUTE 6 - CTH YY FROM CTH M TO STH 33; 4.1 MILES**

Motion by K. Hoyer/J. Pogreba to approve passed on a roll call vote with 23 ayes, 5 nays - M. Freedland, M. Kruse, M. Larson, D. Mader and J. Poley, 1 excused - M. Nikolay and 1 vacant – District 1.

**ATV ROUTE 7 - CTH NN FROM CTH M TO STH 162; 2.7 MILES**

Motion by K. Hoyer/D. Hesse to approve passed on a roll call vote with 20 ayes, 8 nays - K. Cable, R. Erickson, M. Freedland, M. Kruse, M. Larson, D. Mader, J. Poley and L. Silva, 1 excused - M. Nikolay and 1 vacant – District 1.

**MOTION TO RECONSIDER**

Motion by D. Hundt/D. Hesse to reconsider ATV Route 1. Discussion ensued. The motion to reconsider passed on a roll call vote with 15 ayes, 13 nays - K. Cable, R. Cornforth, R. Erickson, M. Freedland, R. Geary, P. Isola, M. Kruse, M. Larson, D. Mader, J. Poley, K. Schlimgen, L. Silva and D. Wacek, 1 excused - M. Nikolay and 1 vacant – District.

**RECONSIDERATION OF ATV ROUTE 1 - CTH M FROM SOUTH HAMILTON LINE TO STH 14; 13 MILES**

Motion by K. Hoyer/D. Hundt to approve. Discussion ensued. The motion to approve passed on a roll call vote with 15 ayes, 13 nays - M. Baroni, K. Cable, R. Cornforth, M. Freedland, R. Geary, P. Isola, M. Kruse, M. Larson, D. Mader, J. Poley, K. Schlimgen, L. Silva and D. Wacek, 1 excused - M. Nikolay and 1 vacant – District 1 and 1 vacant – District 1.

**SUGGESTIONS FOR FUTURE AGENDA TOPICS – none offered.**

**ADJOURN**

Motion by D. Ferries/J. Poley to adjourn at 7:45 PM passed on a unanimous voice vote with 28 ayes, 1 excused – M. Nikolay and 1 vacant – District 1.

**STATE OF WISCONSIN )**

**COUNTY OF LA CROSSE )**

**I, Ginny Dankmeyer , La Crosse County Clerk, in and for the County of La Crosse, Wisconsin, do hereby certify that the foregoing is a true and correct copy of the Journal of Proceedings of the La Crosse County Board of Supervisors at the La Crosse County Board of Supervisors Monthly Meeting held Thursday, March 21, 2024 and that it is the whole thereof. IN WITNESS THEREOF, I HAVE HEREUNTO SET MY HAND AND AFFIXED THE OFFICIAL SEAL THIS DAY 22 OF MARCH 2024.**