# LA CROSSE COUNTY BOARD OF SUPERVISORS MONTHLY MEETING PROCEEDINGS; THURSDAY, MAY 16, 2024

The La Crosse County Board of Supervisors Monthly Meeting was held on Thursday, May 16, 2024 in the Administrative Center, Room 1700. The County Clerk, Ginny Dankmeyer, took attendance. 28 supervisors were present when Chair Tina Tryggestad called the meeting to order at 6:00 P.M. and those otherwise present, excused or absent are noted in the roll call detail:

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District	Name	Attendance
1	Leibold, Kelly	Present
2	Geary, Ralph	Present
3	Pierce, David	Present
4	Freedland, Maureen	Excused
5	Anderson, Emily	Present
6	Mathu, Grant	Present
7	Padesky, Gary	Present
8	Isola, Peg	Present
9	Wacek, Dawn	Present
10	Cable, Kim	Present
11	Scheller, Patrick	Present
12	Erickson, Randy	Present
13	Tryggestad, Tina	Present
14	Larson, Margaret	Present
15	Kruse, Monica	Present
16	Ferries, Dan	Present
17	Pogreba, Jack	Present
18	Baroni, Mike	Present
19	Cornforth, Rick	Present
20	Doyle, Steve	Present
21	Balduzzi, Dave	Present
22	Kovacevich, Joe	Present
23	Elam, Travis	Present
24	Hoyer, Kevin	Present
25	Jacobsen, Dennis	Absent
26	Hundt, David	Present
27	Wuensch, Paul	Present
28	Rothering, Ron	Present
29	Schlimgen, Ken	Present
30	Mader, Dillon	Present

# PLEDGE OF ALLEGIANCE

**COMMUNICATIONS AND ANNOUNCEMENTS: County Board Chair Report - Tina Tryggestad** 

**PROCLAMATION NO. 207-5/24 MAY 2024 - MENTAL HEALTH AWARENESS MONTH WHEREAS**, it is vital that we raise awareness of the importance of mental health to strong, thriving communities; and, **WHEREAS**, many people still feel too ashamed to reach out for help or are stigmatized for seeking care; and, **WHEREAS**, we give thanks to La Crosse County's dedicated mental health providers who offer help to our friends, neighbors and colleagues; and, **WHEREAS**, we stand in solidarity

with all people who are experiencing mental health conditions and renew our commitment to providing them with the support they need and deserve. **NOW THEREFORE BE IT RESOLVED**, the La Crosse County Board does hereby proclaim May 2024 as Mental Health Awareness Month and invites all county residents to join us on the Mental Health Awareness Walk at 12 p.m. on Thursday, May 23, starting from the La Crosse County Health & Human Services Building.

Motion by J. Pogreba/R. Cornforth to approve passed on a unanimous voice vote with 28 ayes, 1 absent - D. Jacobsen, 1 excused - M. Freedland.

- WCA Conference September 22-24, 2024 La Crosse WI Supervisors should let Clerk Dankmeyer know if they want to attend.
- A sign-up sheet was passed around for Juneteenth volunteers which will be held Saturday, June 22, 2024 at Riverside Park.
- Supervisor Conference Reports
  - o Supervisor Mader took a tour of the Solid Waste Landfill.
  - o Supervisor Kruse attended a reception for the introduction of Emplify which is the new name from the merger of Gundersen Health and Belin Health.

#### **APPOINTMENTS**

Motion by G. Padesky/D. Pierce to appoint David Hundt to the Agricultural Society for the remainder of a term to expire December 31, 2024; appoint Leonardo Silva to the Board of Adjustment for a three year term to expire June 30, 2027; reappoint Barbara Frank to the Board of Adjustment as the 2nd alternate for a two year term to expire June 30, 2026; appoint Mike Baroni to the Criminal Justice Management Council as the HHS Representative for the remainder of a term to expire April 30, 2025; appoint Paul Wuensch to the La Crosse County Housing Authority for the remainder of a term to expire December 31, 2028; appoint Dave Balduzzi to the Lake Onalaska Protection/Rehabilitation Board; appoint Gary Padesky and Grant Mathu to the Mississippi Valley Health Services for the remainder of a term to expire December 31, 2024; appoint Patrick Scheller to the La Crosse Area Development Corporation (LADCO) passed on a voice vote with 27 ayes, 1 abstain – D. Hundt, 1 absent - D. Jacobsen, 1 excused - M. Freedland.

#### **CONSENT AGENDA**

Motion by D. Ferries/P. Scheller to approve the minutes of the La Crosse County Board of Supervisors Planning Meeting held April 8, 2024 and the Organizational Meeting held April 16, 2024 passed on a unanimous voice vote with 28 ayes, 1 absent - D. Jacobsen, 1 excused - M. Freedland.

### RESOLUTION NO. 2-5/24 RE: ACKNOWLEDGE "THE BEST OF PUBLIC SERVICE"

**WHEREAS**, the following employees have been a faithful part in providing "The Best of Public Service" to La Crosse County:

<u>NAME</u>	<u>DEPARTMENT</u>	<b>YEARS</b>
Peter Fletcher	MPO	4+
Clyde Linberg	Information Technology	9+
Susan Hamilton	Hillview Health Care Center	11+
Gregory Streeton	Lakeview Health Center	11+
Kenneth Thesing	Highway Department	13+
Jeanne Smaby	Information Technology	17+
Jacqueline Eastwood	MPO	20+
Jeffrey Howard	Hillview Health Care Center	20+
Sara Kappauf	Emergency Services	22+
Robert Mclaughlin	Facilities Department	25+
Joyce Mclaughlin	Lakeview Health Center	26+
Keith Back	Highway Department	30+
Michelle Rooney	Justice Support Services	30+
Michael Thompson	Sheriff Department	30+
Dawn Heiden	Emergency Services	33+
Lori Ammerman	Lakeview Health Center	36+

**WHEREAS**, it is the wish of the County Board of Supervisors to acknowledge long and faithful service on behalf of the citizens of La Crosse County; **NOW THEREFORE BE IT RESOLVED**, that a resolution extending our congratulations be recorded in La Crosse County Board Proceedings and a certificate of our actions be presented as an expression of our gratitude.

# TINA TRYGGESTAD, COUNTY BOARD CHAIR GINNY DANKEMYER, COUNTY CLERK

### **EXECUTIVE COMMITTEE**

Motion by K. Cable/K. Hoyer to approve. Discussion ensued. The motion to approve passed on a unanimous voice vote with 28 ayes, 1 absent - D. Jacobsen, 1 excused - M. Freedland.

# RESOLUTION NO. 3-5/24 RE: TO SUPPORT THE DESIGNATION OF THE MISSISSIPPI RIVER TRAIL WITHIN THE LIMITS OF THE COUNTY OF LA CROSSE

WHEREAS, bicycle tourism is a growing industry in North America, contributing \$47 billion a year to the economies of communities that provide facilities for such tourists; and WHEREAS, the Mississippi River Trail is a national bicycle route, along the length of the Mississippi River, through ten states, from the headwaters at Lake Itasca to the Gulf of Mexico; and WHEREAS, the Mississippi River Trail was designated as one of only 16 National Millennium Trails which honor the past and imagine the future by preserving and commemorating major events and aspects of America's history and culture; and WHEREAS, the Mississippi River Trail provides access to and promotes the scenic, historic, archaeological, cultural, recreational and natural qualities of the Mississippi River and its amenities; and WHEREAS, the Mississippi River Trail is located primarily on the Wisconsin All-American Great River Road National Scenic Byway (WIS 35) between Prescott and Illinois State Line, but also routed on other state and county highways, local roads or alternative routes for bicycling; and WHEREAS, the Wisconsin Mississippi River Parkway Commission and La Crosse County, with the cooperation of the Wisconsin Department of Transportation, Wisconsin Department of Natural Resources and other stakeholders, have proposed a specific route to be designated as Mississippi River Trail; and WHEREAS, the Mississippi River Trail implements Wisconsin Statutes Chapters 1.11, 84.01(35), 84.60, and 85.02, 349.23and Wisconsin Administrative Code Chapter Trans 400 which required that "due consideration to establishing bikeways and pedestrian ways in all new highway construction and reconstruction projects"; and WHEREAS, the Mississippi River Trail adds value to existing roads and trails; and WHEREAS, the Mississippi River Trail is largely ready to sign and market, and many suggested improvements are already planned; and WHEREAS, the Mississippi River Trail will contribute to sustainable economic development in 33 Wisconsin Mississippi River communities; and WHEREAS, the proposed route for the Mississippi River Trail comes through La Crosse County and can therefore provide a benefit to our residents and businesses; and WHEREAS, the Mississippi River Trail will provide increased recreational and transportation choices for individuals to enjoy the outdoors as well as provide health, economic, and quality of life benefits; and WHEREAS, the Mississippi River Trail continues Wisconsin's tradition of honoring and enhancing the Mississippi River by offering multiple bicycling experiences, each in a unique river landscape; and WHEREAS, we have investigated the proposed route and found it to be a suitable route, and desire that the route be designated so that it can be mapped and signed, thereby promoting bicycle tourism in our area; and THEREFORE, BE IT RESOLVED, that La Crosse County in order to receive full benefit of the Mississippi River Trail, hereby expresses its approval and support for the development of the Mississippi River Trail, and requests that the appropriate officials see to it that the route is officially designated along the following segments within the limits of La Crosse County. FISCAL **NOTE:** There is no direct fiscal impact to La Crosse County at this time.

#### **EXECUTIVE COMMITTEE**

Motion by K. Cable/M. Kruse to approve. Discussion ensued. Sherry Quamme responded to questions from the Board. The motion to approve passed on a unanimous voice vote with 28 ayes, 1 absent - D. Jacobsen, 1 excused - M. Freedland.

# ORDINANCE NO. 213 -5/24 TO AMEND S. 2.01(3) ENTITLED "SUPERVISORY DISTRICTS" OF THE GENERAL CODE OF LA CROSSE COUNTY, WISCONSIN

The County Board of Supervisors of the County of La Crosse does hereby ordain as follows:

Section 1. Chapter 2, "Governing Body", is amended to read:

#### 2.01 COUNTY BOARD ORGANIZATION.

- (1) Governing Body. The governing body of La Crosse County shall be known as the "La Crosse County Board of Supervisors". The County Board shall be composed of 30 Supervisors with 1 Supervisor to be elected from each of the 30 Supervisory districts.
- (2) Self Organized. Pursuant to s. 59.10(1), Wis. Stats., La Crosse County hereby elects to become a self-organized county as that term is used in law.
- (3) Supervisory Districts. The County Board adopts the "La Crosse County Final Supervisory District Plan" that creates 30 supervisory districts and is illustrated by a certified map of the same title that shall be permanently on file with the County Clerk. The Supervisory Districts of La Crosse County shall be numbered and bound as follows:
  - 1. FIRST SUPERVISORY DISTRICT City of La Crosse Wards 1, 2 and 27.
  - 2. SECOND SUPERVISORY DISTRICT City of La Crosse Wards 3 and 4.
  - 3. THIRD SUPERVISORY DISTRICT City of La Crosse Wards 5 and 6.
  - FOURTH SUPERVISORY DISTRICT City of La Crosse – Wards 7 and 8.
  - FIFTH SUPERVISORY DISTRICT City of La Crosse – Wards 9 and 10.
  - 6. SIXTH SUPERVISORY DISTRICT City of La Crosse Wards 11 and 12.
  - 7. SEVENTH SUPERVISORY DISTRICT City of La Crosse Wards 17 and 18.
  - 8. EIGHTH SUPERVISORY DISTRICT City of La Crosse Wards 15, 16 and 28.
  - 9. NINTH SUPERVISORY DISTRICT City of La Crosse Wards 13 and 14.
  - TENTH SUPERVISORY DISTRICT City of La Crosse – Wards 19 and 20.
  - 11. ELEVENTH SUPERVISORY DISTRICT City of La Crosse Wards 21 and 22.
  - 12. TWELFTH SUPERVISORY DISTRICT City of La Crosse Wards 23 and 24.
  - 13. THIRTEENTH SUPERVISORY DISTRICT City of La Crosse Wards 25 and 26.
  - 14. FOURTEENTH SUPERVISORY DISTRICT Town of Campbell Wards 2, 3, 4, and 5.
  - 15. FIFTEENTH SUPERVISORY DISTRICT

    Town of Onalaska Ward 5; and City of Onalaska –

    Wards 1, 4, and 6.
  - 16. SIXTEENTH SUPERVISORY DISTRICT City of Onalaska Wards 5, 7, and 8.
  - 17. SEVENTEENTH SUPERVISORY DISTRICT City of Onalaska Wards 9, 10, and 11.
  - 18. EIGHTEENTH SUPERVISORY DISTRICT
    City of Onalaska Wards 12, 13, and 14; and Town
    of Medary Ward 1
  - 19. NINETEENTH SUPERVISORY DISTRICT City of Onalaska – Wards 2, 3, and 15; and Town of Onalaska – Ward 4.
  - 20. TWENTIETH SUPERVISORY DISTRICT
    Village of Holmen Wards 9, 10, and 11; and Town
    of Onalaska Ward 2 and 3.

- 21. TWENTY-FIRST SUPERVISORY DISTRICT
  Town of Campbell Ward 1; and Village of Holmen
   Ward 12; and Town of Onalaska Wards 6, 7, and
  8; and Town of Holland Ward 1.
- 22. TWENTY-SECOND SUPERVISORY DISTRICT Village of Holmen Wards 2, 3, 4, and 5.
- 23. TWENTY-THIRD SUPERVISORY DISTRICT
  Village of Holmen Ward 1 and 13; and Town of Holland –
  Wards 2, 3, and 4.
- 24. TWENTY-FOURTH SUPERVISORY DISTRICT
  Town of Onalaska Ward 1; and Village of Holmen Wards 6,
  7, and 8; and Town of Hamilton Ward 1.
- 25. TWENTY-FIFTH SUPERVISORY DISTRICT
  Town of Farmington Wards 1, 2, and 3; and Town of Holland
   Ward 5; and Town of Hamilton Ward 3; and Town of Burns
   Ward 1.
- 26. TWENTY-SIXTH SUPERVISORY DISTRICT Village of West Salem Wards 1, 2, 3, and 4
- 27. TWENTY-SEVENTH SUPERVISORY DISTRICT
  Town of Bangor Ward 1; and Town of Burns Ward 2; and
  Town of Hamilton Ward 4; and Town of Washington Ward
  1; and Village of Bangor Wards 1 and 2; and Village of Rockland
   Ward 1.
- 28. TWENTY-EIGHTH SUPERVISORY DISTRICT
  Village of West Salem Wards 5, 6, and 7; and Town of Barre
   Ward 1; and Town of Hamilton Wards 2 and 5; and Town of
  Medary Wards 2 and 3.
- 29. TWENTY-NINTH SUPERVISORY DISTRICT
  Town of Barre Ward 2; and Town of Greenfield Wards 1, 2, and 3; and Town of Shelby Ward 4.
- 30. THIRTIETH SUPERVISORY DISTRICT Town of Shelby Wards 1, 2, 3, 5, and 6.
- (4) Orientation of Supervisors. The County Clerk, County Administrator, Auditor/Finance Director, Human Resources Director, and Corporation Counsel shall conduct a program for all elected Supervisors prior to the April organizational meeting of the election year.
- (5) *Compensation*. Compensation of Supervisors shall be as set forth in La Crosse County resolutions regulating such compensation.

Section 2. This Ordinance shall take effect the day after passage and publication.

# TINA TRYGGESTAD, COUNTY BOARD CHAIR; GINNY DANKMEYER, COUNTY CLERK

## **EXECUTIVE COMMITTEE**

Motion by K. Cable/P. Isola to approve. Motion by K. Cable/G. Padesky to waive the rules to act on an ordinance at its' first consideration passed on a unanimous voice vote with 28 ayes, 1 absent - D. Jacobsen, 1 excused - M. Freedland. The ordinance passed on a unanimous voice vote with 28 ayes, 1 absent - D. Jacobsen, 1 excused - M. Freedland.

# RESOLUTION NO. 4-5/24 RE: AUTHORIZING ACCEPTANCE OF WISCONSIN DEPARTMENT OF JUSTICE LAW ENFORCEMENT DRUG TRAFFICKING RESPONSE GRANT

WHEREAS, the Wisconsin Department of Justice has awarded La Crosse County a \$42,692 grant to be used for by La Crosse County and the 6-county West Central Metropolitan Enforcement Group [WCMEG] Unit to support the efforts towards investigation and response to drug trafficking; and WHEREAS, the funds will be used to purchase an Apex7 Raman Spectrometer, which is a mobile drug testing device, field drug testing kits and to support education and training related to the use of such equipment; and WHEREAS, all Counties participating in the MEG Unit (La Crosse, Trempealeau, Monroe, Jackson, Vernon

and Crawford) will benefit from the availability and use of such equipment in addressing regional drug trafficking; and WHEREAS, no additional staff or equipment are necessary to implement the use of the equipment; NOW THEREFORE BE IT RESOLVED, that the La Crosse County Board hereby accepts the Wisconsin Department of Justice Law Enforcement Drug Trafficking Response grant in the amount of \$42,692 and the County Board Chair is authorized to execute any documents to effectuate this resolution, after approval of Corporation Counsel; and, BE IT FURTHER RESOLVED, that the Finance Department is authorized to make any necessary and appropriate account transfers related to accepting this additional funding. FISCAL NOTE: The total grant award is \$42,692, with no County match required, and the award period ending March 31, 2025. The equipment and training costs will be tracked in Fund 811 within the County financial system and overseen by the Sheriff's Office. No additional staff or equipment expenses beyond the grant amount are anticipated.

## JUDICIARY AND LAW COMMITTEE

Motion by D. Wacek/G. Mathu to approve passed on a unanimous voice vote with 28 ayes, 1 absent - D. Jacobsen, 1 excused - M. Freedland.

# CONDITIONAL USE PERMIT NO. 1231 FILED BY CREAMERY CREEK HOLSTIENS LLC FOR A STOCKYARD IN THE TOWN OF BANGOR

The La Crosse County Planning, Resources and Development Committee, having considered an application filed by: Creamery Creek Holstines LLC, W1250 County Road U, Bangor, WI 54614 and having held a public hearing on Monday, April 29, 2024 for a CONDITIONAL USE PERMIT for 17.05(10)(b)14. Stockyard in the Town of Bangor and described as follows: Prt Frac NE-NE & Prt SE-NE, Sec. 3, T.16N, R.5W. Tax parcel 1-42-2, 1-51-0, 1-73-0, 1-71-0, 3-725-0. Property address: County Road U, Town of Bangor. And pursuant to s. 59.69 Wis. Stats. and s. 17.10 Zoning Code: The Committee did publish and receive proof of a Class II notice of the hearing; did receive receipts of mailing of the notices to the affected Town Clerk(s); did hold a public hearing to hear testimony or correspondence from the people; and did receive and consider action from the affected Town Board(s). The Committee, under 59.69(5e) Wis. Stats., along with the affected Town Board(s), under s. 17.10(8), have the authority to approve the application with integral conditions or to disapprove of the application. Having considered the entire record, the Committee's recommendation is to: By a vote of SEVEN (7) in favor (Hoyer, Schlimgen, Pierce, Jacobsen, Scheller, Isola, Rothering), ZERO (0) no, and ZERO (0) abstentions, the committee recommended Approval of CONDITIONAL USE PERMIT No. 1231subject to the following FIVE (5) conditions:

- 1. The owner(s) of the property to which this Conditional Use Permit is issued will abide by all representations and commitments made during the permitting process as well as before the Committee, in accordance with all conditions to the conditional use permit, taken as a whole, as approved by the Planning Resource and Development Committee and the County Board.
- 2. This approval does not preempt permittees' obligation to comply with all other applicable federal, state, and local regulations and permitting requirements.
- 3. This permit is non-transferable, except that it may be transferred to entities in which Creamery Creek Holsteins LLC is a principal owner.
- 4. The PRD may withdraw an approval, or seek other redress provided by law, if any of the following apply:
  - 1. The operator materially misrepresented relevant information in the application for local approval.
  - 2. The operator, without authorization from the political subdivision, fails to honor relevant commitments made in the application for local approval. A political subdivision may not withhold authorization, under this subdivision, for reasonable changes that maintain compliance with the standards in (DATCP 51.10) subch. II.
  - 3. The livestock facility fails to comply with applicable standards in (DATCP 51.10) subch. II.
- 5. (DATCP 51.08(2)) The PRD may withdraw approval unless the livestock operator does all the following within 2 years after a local approval is granted:
  - (a) Begins populating the approved livestock facility.
  - (b) Begins construction on every new or expanded livestock housing structure, and every new or expanded waste storage structure, proposed in the application for local approval.

THE COUNTY BOARD took the following action this 16th day of May 2024. Approved subject to conditions as outlined.

## PLANNING, RESOURCES AND DEVELOPMENT COMMITTEE

Motion by K. Hoyer/P. Scheller to approve. Discussion ensued. The motion to approve as recommended by the Committee passed on a unanimous voice vote with 28 ayes, 1 absent - D. Jacobsen, 1 excused - M. Freedland.

#### **ATV ROUTES**

ATV ROUTE #1 - CTH G FROM CTH P - HWY 33

ATV ROUTE #2 - CTH H FROM MONROE COUNTY LINE TO HWY 33

ATV ROUTE #3 - CTH I FROM CTH M TO HWY 33

ATV ROUTE #4 - CTH II FROM CTH I TO HWY 162

ATV ROUTE #5 - CTH JB FROM HWY 33 TO HWY 162

ATV ROUTE #6 - CTH N FROM VERNON COUNTY LINE TO HWY 162

ATV ROUTE #7 - CTH P FROM VERNON COUNTY LINE TO VERNON COUNTY LINE

ATV ROUTE #8 - CTH PI FROM VERNON COUNTY LINE TO HWY 162

ATV ROUTE #9 - CTH X FROM MONROE COUNTY LINE TO CTH P

ATV ROUTE #10 - CTH YY FROM HWY 33 TO HWY 14

### ATV ROUTE #1 - #10 - PUBLIC WORKS AND INFRASTRUCTURE

Motion by J. Kovacevich/P. Wuensch to approve ATV Route #1. Discussion ensued. Motion by S. Doyle/G. Padesky to merge agenda items #5-27 thru items #5-36 (ATV Routes #1 - #10) and vote on all together. Clarification was made on the description of ATV Route #5 so the description should state CTH JB and not CTH YY. Highway Commissioner Joe Langeberg, Corporation Counsel Megan DeVore and Sheriff John Siegel responded to questions from the Board. The motion to merge all ATV Routes passed on a roll call vote with 22 ayes, 6 nays - M. Baroni, R. Cornforth, R. Erickson, R. Geary, K. Schlimgen and P. Wuensch, 1 absent - D. Jacobsen, 1 excused - M. Freedland. Discussion ensured. The motion to approve all 10 ATV Routes passed on a roll call vote with 18 ayes, 10 nays - E. Anderson, M. Baroni, K. Cable, R. Cornforth, R. Erickson, P. Isola, M. Kruse, M. Larson, D. Mader and K. Schlimgen, 1 absent - D. Jacobsen, 1 excused - M. Freedland.

### SUGGESTIONS FOR FUTURE AGENDA TOPICS

- Supervisor Hundt asked for an update on the Child Care Grants.
- Supervisor Baroni asked for quarterly financial updates.
- Supervisor Schlimgen asked for an update on ARPA allocation and spending.

#### **ADJOURN**

Motion by R. Geary/J. Pogreba to adjourn at 5/16/2024 6:50:56 PM passed on a unanimous voice vote with 28 ayes, 1 absent - D. Jacobsen, 1 excused - M. Freedland.

## STATE OF WISCONSIN )

# **COUNTY OF LA CROSSE)**

I, Ginny Dankmeyer, La Crosse County Clerk, in and for the County of La Crosse, Wisconsin, do hereby certify that the foregoing is a true and correct copy of the Journal of Proceedings of the La Crosse County Board of Supervisors at the La Crosse County Board of Supervisors Monthly Meeting held Thursday, May 16, 2024 and that it is the whole thereof. IN WITNESS THEREOF, I HAVE HEREUNTO SET MY HAND AND AFFIXED THE OFFICIAL SEAL THIS DAY 17 OF MAY 2024.